# County Administrator's Proposed Budget

Fiscal Year 2022

J. Brent Fedors

### **Agenda**

- Introduction Setting the stage; Objectives; Guidance from the Board
- FY 2022 Proposed Budget Highlights
- Budget Approach; Compensation Challenge, History and Opportunity
- Facilities Maintenance Repair & Replacement (FMRR)
- General Fund: Request → proposed; Prior year → proposed
- A look at individual funds
  - Education Funds, Social Services Funds, Capital Fund, Debt Service Fund, Schools' Sales Tax Fund (NEW - proposed), Enterprise Funds
- FY2022 Revenue Outlook; Proposed use of Fund balances
- The FY 2022 Proposed Budget
- Capital Improvement Plan Recommendations
  - Deep dive on use of Schools' Local Option Sales Tax funding for eligible CIP debt service
- Local Sales Tax Option Leveraging outside investment for GCPS' CIP
- Suggested Tax Rate Advertising



### **Administrator's Personal Goals**

To listen, observe, and become intimately familiar with the Board's (and its members') priorities and inclinations.

To carry forward lessons learned from prior years and leverage them to create enhanced value in the future.

To continuously engage with the Board in efforts to better anticipate its (and its members') changing expectations.

To acknowledge community influences and be sensitive to the needs of each Board Member's constituencies.

To propose a budget that perfectly aligns with the Board's intent, requiring little or no change by the Board prior to adoption.



### **Objectives**

#### To propose a balanced budget that:

- Aligns with Board guidance and strategic priorities
- Delivers enhanced value to County citizens
- Aligns resources with needs; promotes resource productivity
- Accurately projects anticipated expenditures, revenues, and vacancy / transfer credits
- Best leverages taxpayer dollars and our local economic engine for the benefit of the citizens and businesses in our community
- Best leverages State funding to support local compensation actions needed to keep up with inflation / SSA COLA
- Sets up a resilient operating budget beyond the current year
- Supports the current and future needs of our community



### **Guidance from the Board**

- Produce a budget that:
  - Is lean, but sustainable
  - Incorporates no real estate tax increase
  - Does not reduce service levels
  - Does not eliminate programs



### **Board Strategic Priorities**

- 1. Compensation improvements (County & School)
- 2. Capital to improve/protect public infrastructure
- 3. Economic development/growth
- 4. Expanded broadband availability
- 5. Long term solution for local jail overcrowding
- 6. Protection of potable groundwater supply
- 7. Upgraded public water/sewer infrastructure
- 8. Enhanced public recreation/waterway access



### FY 2022 Budget Highlights

#### The FY22 Proposed Budget provides for:

- Maintenance of the County and Schools' established Compensation Plans
- Support for GVFRS' A&E; 1.85 retirement multiplier for Sheriff's sworn staff
- Other incremental funding for only the most critical/mandatory obligations
- Cash funding of only highest priority, non-bondable CIP & FMRR requests
- VPSA financing for qualifying GCPS projects

#### The FY22 Proposed Budget incorporates:

- 1% local option sales tax to support debt service on all eligible projects
- No increase to the real estate tax rate; Elimination of need for real estate tax rate increase next year to support CIP ineligible for funding with sales tax
- Full leverage of State funds for compensation no dollars left on the table
- No increase in Health Insurance costs (County & GCPS); potential reduction
- Five years of lessons learned; Aggressive revenue/expense forecasting
- Expenditure underspend projections; Substantial vacancy/transfer savings



### **Budget Approach - Operating**

- Start working from the FY22 request the stated need
  - NOT from the FY21 base, and NOT from the identified gap
- Evaluate costs by function, unit and type
  - Determine base needs, compare to FY18, FY19, and FY20 actuals and FY21 trend, and adjust
- Identify and capture cost savings opportunities
  - · Enterprise fund overhead support, resource sharing, cost compression
- Leverage vacancies in areas of greatest need
  - Hiring "frost" / vacancy reallocations, position eliminations, resource reassignments, FT  $\rightarrow$  PT conversions
- Identify and capture year-end unassigned funds
  - Vacancy savings, year-end under-transferred funds, budget over-estimates, committed fund rebalancing
- Evaluate funding sources
  - Compare to FY18, FY19, and FY20 actuals and FY21 trend, identify influencing factors and adjust
- Leverage enhanced knowledge of specific departmental needs
  - Second, and in some cases third or more meetings with directors / constitutional officers
- Exercise best judgement balance needs vs. funding



# **Compensation Challenge**

| \$<br>547K  | GCPS 3.4% Carryforward Compensation Deficit (Support Staff only) |
|-------------|--|
| \$<br>453K  | GCPS 1.6% Carryforward Compensation Deficit (Teachers only)      |
| \$<br>629K  | County 3.4% Carryforward Compensation Deficit                    |
| \$<br>1.63M | Prior Years' Compensation Funding Deficits                       |
| \$<br>577K  | GCPS 1.3% FY22 COLA (based on SSA; 0.2% more than request)       |
| \$<br>509K  | GCPS 1.8% Market Adjustment - Teachers Only                      |
| \$<br>241K  | County 1.3% FY22 COLA (based on SSA) (Includes DSS)              |
| \$<br>2.96M | Total Compensation Challenge (to keep up with SSA)               |

Result: 4.7% increase for all County & GCPS personnel = PAR



### **Salary Increase History**

|       | County:                         | Schools:  |
|-------|---------------------------------|---|
| FY10  | None                            | \$400 "gratuity" (contract EEs ½ time +)  |
| FY11  | None                            | None  |
| FY12  | None                            | None  |
| FY13  | 2%                              | 2%  |
| FY14  | 4.85% (band & compression only) | 2%  |
| FY15  | 3% bonus (Gr 2-8)               | 3% bonus (lower grade EEs)  |
| FY16  | None                            | None  |
| FY17  | 4% catch-up                     | 4% catch-up; 2% bonus (net FY18 step increase $\Delta$ s)   |
| FY18  | 2% bonus                        | 0.355% equivalent – step increase (teachers only)   |
| FY19  | ~8% Market Adjustment; 2% COLA  | ~7% Overall: 5.25-13.34% (teachers); 4% (support staff)   |
| FY20: | 2% COLA (3.8% requested by CA)  | ~6% Overall: 3.8% (teachers); 10.5% (support staff) (3.23% and 10.75%, respectively, requested by SB) |
| FY21: | 0.9% bonus                      | \$900 bonus   |

- Note: Does not include one-off increases for select staff (County or Schools) or VRS offsets
- Social Security Administration CPI increases by year: 2019 = 2.8%; 2020 = 1.6%; 2021 = 1.3%
- Missed increases: FY19 (1% All except teachers); FY20 (0.8% All except teachers); FY21 (1.6% All)
- As of FY21, County employees & GCPS support staff remain (1% + 0.8% + 1.6% =) 3.4% below par, while Teachers remain 1.6% below par (not accounting for current market driven competition / compensation needs)



### **Proposed FY22 Pay Plan**

FY22 Request:

Schools: All personnel – 4.5%

County: 1.3% COLA (aligned w/ 2021 SSA)

3.4% Carryforward compensation deficit

4.7% Total

FY22 Proposed:

Schools: 5.0% (minimum required to retain full anticipated add'l State funding)

County: 5.0% (minimum required to retain full anticipated add'l State funding)

Note: HMP expected to be neutral or decrease; VRS is neutral (2-year)



### **Compensation Opportunity**

| \$<br>2.96M | Total Compensation Challenge (to keep up with SSA)            |
|-------------|---|
| \$<br>30K   | Constitutional Officers 5% COLA (mandatory)                   |
| \$<br>57K   | County 0.3% increment to 5% (4.7% + 0.3% = 5%) (Includes DSS) |
| \$<br>133K  | GCPS 0.3% increment to 5% (4.7% + 0.3% = 5%)                  |
| \$<br>3.18M | Total for 5% across the board (County, GCPS, COs)             |
| \$<br>1.18M | Expected from the State (\$999K GCPS; \$183K County)          |
| \$<br>575K  | County – HMP Claims Trend Savings / Premium Credit            |
| \$<br>1.43M | Net Local Cost for \$3.18M Complete Compensation Fix          |

Result: 5.0% increase for all County & GCPS personnel = PAR + 0.3%



| Department      | Facilities Maintenance Repair Replacemen | FY | 2022      | FY2 | 2023      | FY | 2024      | FY | 2025      | FY | 2026      |
|-----------------|--|----|-----------|-----|-----------|----|-----------|----|-----------|----|-----------|
| Animal Control  | Interior Kennel Repair                   | \$ | 2,350     |     |           |    |           |    |           |    |           |
| Animal Control  | Roof replacement in Animal Shelter Bldg  |    |           |     |           | \$ | 14,825    |    |           |    |           |
| Animal Control  | Gravel for New Office Parking Lot Area   | \$ | 11,022    |     |           |    |           |    | FM        |    |           |
| Animal Control  | Office/Conference Room Furniture         | \$ | 5,268     |     |           |    |           |    |           |    |           |
| Animal Control  | Horse Pasture Barn & Fencing             |    |           | \$  | 16,618    |    |           |    |           |    |           |
| Emergency Mgt.  | Vehicle replacement                      |    |           | \$  | 40,000    |    |           |    |           |    |           |
| Facilities Mgt. | Vehicle replacement                      | \$ | 30,000    | \$  | 30,000    | \$ | 30,000    | \$ | 30,000    | \$ | 30,000    |
| Facilities Mgt. | Building modification                    | \$ | 30,000    | \$  | 50,000    | \$ | 50,000    | \$ | 50,000    | \$ | 50,000    |
| Facilities Mgt. | Fuel station concrete pad replacement    | \$ |           | \$  | 9,200     | \$ | -         | \$ | -         | \$ | -         |
| Facilities Mgt. | FM Shop Building Roof                    |    |           | \$  | 36,000    |    |           |    |           |    |           |
| Facilities Mgt. | Floor replacement Colonial Courthouse    | \$ | 12,000    |     |           |    |           |    |           |    |           |
| Facilities Mgt. | Building-1 LED upgrade                   |    |           | \$  | 37,300    |    |           |    |           |    |           |
| Facilities Mgt. | Building-2 LED upgrade                   |    |           | \$  | 77,700    |    |           |    |           |    |           |
| Facilities Mgt. | 02 Courthouse LED upgrade                |    |           |     |           | \$ | 171,000   |    |           |    |           |
| Facilities Mgt. | Stewart Building exterior Paint          | \$ | 20,000    |     |           |    |           |    |           |    |           |
| Finance-Purch   | Copier                                   | \$ | 10,000    | \$  | -         | \$ | -         | \$ | -         | \$ | -         |
| IT              | Annual PC Replacement                    | \$ | 30,000    | \$  | 35,000    | \$ | 40,000    | \$ | 45,000    | \$ | 45,000    |
| IT              | VM Server Host Replacement/upgrade       | \$ | 50,000    | \$  | -         | \$ | -         | \$ | -         | \$ | 50,000    |
| IT              | UPS Replacement for Computer Room        | \$ | -         | \$  | -         | \$ | -         | \$ | 35,000    | \$ | -         |
| IT              | Call Mgr hardware replacement/upgrade    | \$ | 55,000    |     |           |    |           |    |           | \$ | 55,000    |
| Sheriff         | Vehicle Replacement                      | \$ | 306,000   | \$  | 295,350   | \$ | 295,350   | \$ | 295,350   | \$ | 295,350   |
| Sheriff         | Toughbook's                              | \$ | -         | \$  | -         | \$ | -         | \$ | -         | \$ | 253,257   |
| Sheriff         | Jail and LE Building cameras upgrade     | \$ | 24,926    |     |           |    |           |    |           |    |           |
| Sheriff         | AED replacements                         |    |           | \$  | 45,480    |    |           |    |           |    |           |
| PRT             | Soccer Goal Replacement                  | \$ | 4,000     | \$  | -         | \$ | 3,000     | \$ | -         |    |           |
| PRT             | Gymnastics Equipment Replacement         | \$ | -         | \$  | 5,000     | \$ | -         | \$ | 5,000     | \$ | -         |
| PRT             | Master Planning                          | \$ | -         | \$  | -         | \$ | 20,000    | \$ | 20,000    | \$ | 5,000     |
| PRT             | Ark Park Improvements                    | \$ | -         | \$  | -         | \$ | -         | \$ | 40,000    | \$ | 15,000    |
| PRT             | Brown Park Improvements                  | \$ | -         | \$  | 3,000     | \$ | -         | \$ | -         | \$ | 45,000    |
| PRT             | Gravel Parking Lot Repairs               | \$ | 23,500    | \$  | 18,500    | \$ | 11,000    | \$ | 11,800    | \$ | -         |
| PRT             | Maintenance Shelters                     | \$ | 17,000    | \$  | 10,000    |    |           |    |           |    |           |
| PRT             | Roof Replacement                         | \$ | 17,000    |     |           | \$ | 8,000     | \$ | 8,000     |    |           |
| PRT             | Playground Shade Structures              |    |           | \$  | 25,000    |    |           |    |           |    |           |
| Administration  | Gloucester Point Beautification Project  | \$ | 25,000    | \$  | 18,000    | \$ | 40,000    |    |           |    |           |
| GIS             | GIS server upgrade and replacement       | \$ | 30,000    |     |           |    |           |    |           |    |           |
| Treasurer       | Replace Printers                         | \$ | 4,000     | \$  | _         | \$ | 4,000     | \$ | _         | 13 | <u>-</u>  |
| Total           |  |    | \$707,066 |     | \$752,148 |    | \$687,175 |    | \$540,150 |    | \$843,607 |

# General Fund – Ask vs. Proposed

| \$         | 76.14M  | FY22 GF Operating Baseline budget request (ASK)  |
|------------|---------|--|
| (\$        | 1.90M)  | GCPS Local Funding Request (see details following)   |
| (\$        | 3.54M)  | Debt Service - 1% Local Option Sales Tax relief to GF  |
| (\$        | 685K)   | Personnel expense  County HMP RFP results (\$565K); Animal Control - 1/1 FTE (\$62K); Building Inspections - 1/1 FTE (\$66K); Sheriff Vacancy Savings - (\$40K); Constitutional Officer 5% Comp and County 0.3% COLA - \$82K; Other Misc (\$34K) |
| (\$        | 99K)    | Level fund / no new civic contributions Gloucester Housing Partnership (\$29K); Tidewater Soil & Water Cons. District (\$4K); Puller Center (\$2K); Bay Transit – Hive 3 Hrs / CH Circulator 4 Hrs (\$28K); Bay Aging (\$300); GMHS (\$36K)      |
| (\$        | 221K)   | County HMP Premium Credit (estimate)   |
| (\$        | 381K)   | FMRR rebalancing / deferrals   |
| <u>(\$</u> | 87K)    | Other individual line item puts / takes (net)  |
| \$         | 69.23M  | FY22 GF operating budget funded (PROPOSED)   |
| <u>(\$</u> | 69.58M) | FY21 (current fiscal year) budget (as revised)   |
| (\$        | 351K)   | FY22 Proposed GF budget is \$351K lower than prior year  |



# **General Fund (Incremental)**

| \$ (       | 69.58M  | FY21 (current fiscal year) budget (as revised)   |
|------------|---------|--|
| \$         | 851K    | General Fund operating budget (net) increase funded  |
|            |         | <ul> <li>Major priorities funded: \$958K 5% COLA; \$315K Volunteer F&amp;R Increase (incl. GVFRS' Station 1 A/E request); \$158K FMRR increase; \$108K Sheriff Sworn Retirement 1.70 → 1.85 Retirement Multiplier; \$68K Pictometry; \$59K Public Safety Radio (full 12 mos.); \$58K NG911 Connectivity; \$50K Tyler Mun (full 12 mos.); \$41K PR&amp;T Staffing (Safety Enhancement); \$25K EDA Business Incentive Program</li> </ul> |
|            |         | <ul> <li>Major offsets include \$354K reduction in HMP costs; \$221K HMP premium credit; \$201K decrease in<br/>vacancy / transfer savings estimate; \$219K reduction associated with closure of Colonial Group Home</li> </ul>  |
| \$         | 1.22M   | General Fund transfer increase – GCPS (\$26.48M basis)   |
| \$         | 139K    | General Fund transfer increase - Social Services/CSA   |
| (\$        | 851K)   | General Fund transfer decrease - Capital Fund  |
| (\$        | 1.71M)  | General Fund transfer decrease – Debt Service  |
| \$         | OK      | General Fund transfer - Utilities / Enterprise   |
| \$         | 69.23M  | FY22 GF operating budget funded (PROPOSED)   |
| <u>(\$</u> | 69.58M) | FY21 (current fiscal year) budget (as revised)   |
| (\$        | 351K)   | FY22 Proposed GF budget is \$351K lower than prior year  |



### **General Fund**

| General Fund               | FY2020       | FY2020       | FY2021       | FY2021       | FY2022       | Dollar        | %      |
|----------------------------|--------------|--------------|--------------|--------------|--------------|---------------|--------|
| General Fund               | Final        | Actual       | Revised      | Expected     | Proposed     | Change        | Change |
| General Fund (10) Total    | \$70,881,959 | \$65,762,010 | \$69,582,242 | \$69,582,242 | \$69,231,530 | (\$350,713)   | -0.5%  |
| School Operating Fund      | \$26,930,277 | \$26,651,150 | \$26,481,726 | \$26,481,726 | \$27,703,331 | \$1,221,605   | 4.6%   |
| Social Services            | \$1,711,314  | \$1,374,595  | \$1,829,559  | \$1,829,559  | \$2,030,497  | \$200,938     | 11.0%  |
| Children Services Act      | \$613,000    | \$370,712    | \$613,000    | \$613,000    | \$650,000    | \$37,000      | 6.0%   |
| Capital Fund               | \$4,326,928  | \$1,540,279  | \$2,573,718  | \$2,573,718  | \$1,722,609  | (\$851,109)   | -33.1% |
| Debt Service Fund          | \$3,969,539  | \$4,053,912  | \$3,998,804  | \$3,998,804  | \$2,287,820  | (\$1,710,984) | -42.8% |
| Utilities Fund             | \$0          | \$0          | \$0          | \$0          | \$0          | \$0           | 0.0%   |
| General Fund w/o Transfers | \$33,330,901 | \$31,771,362 | \$34,085,435 | \$34,085,435 | \$34,837,273 | \$751,837     | 2.2%   |

#### \$34.84M

#### FY22 General Fund operating budget funded

- Major priorities funded: \$958K 5% COLA; \$315K Volunteer F&R Increase (incl. GVFRS' Station 1 A/E request); \$158K FMRR increase; \$108K Sheriff Sworn Retirement 1.70 → 1.85 Retirement Multiplier; \$68K Pictometry; \$59K Public Safety Radio (full 12 mos.); \$58K NG911 Connectivity; \$50K Tyler Munis (full 12 mos.); \$41K PR&T Staffing (Safety Enhancement); \$25K EDA Business Incentive Program
- Major offsets include \$354K reduction in HMP costs; \$221K HMP premium credit; \$201K decrease in vacancy / transfer savings estimate; \$219K reduction associated with closure of Colonial Group Home



### Schools' Transfer Request



# REQUEST FOR ADDITIONAL COUNTY FUNDING

Contributions for Operations

Full Presentation

2020-21 Current

\$26,481,726

2021-22 Request

\$29,602,488

This represents a local contribution increase of \*\$3,120,762

Note: Image taken from the School Superintendent's proposed budget presentation to the School Board



## Schools' Operating / Debt Service

| School Operating Fund       | FY2020       | FY2020       | FY2021       | FY2021       | FY2022       | Dollar        | %      |
|-----------------------------|--------------|--------------|--------------|--------------|--------------|---------------|--------|
| School Operating Fund       | Final        | Actual       | Revised      | Expected     | Proposed     | Change        | Change |
| Revenue                     |              |              |              |              |              |               |        |
| Local                       | \$300,596    | \$333,575    | \$300,596    | \$300,596    | \$300,596    | \$0           | 0.0%   |
| Local Transfer              | \$26,930,277 | \$26,651,150 | \$26,481,726 | \$26,481,726 | \$27,703,331 | \$1,221,605   | 4.6%   |
| Commonwealth                | \$32,084,006 | \$31,567,976 | \$31,724,401 | \$31,724,401 | \$31,///,176 | \$52,775      | 0.2%   |
| Federal                     | \$2,486,238  | \$2,327,126  | \$4,184,049  | \$4,184,049  | \$4,279,240  | \$95,191      | 2.3%   |
| Total Revenue               | \$61,801,117 | \$60,879,827 | \$62,690,772 | \$62,690,772 | \$64,060,343 | \$1,369,571   | 2.2%   |
|                             |              |              |              |              |              |               |        |
| Debt Service from County GF | 3,230,828    | 3,212,421    | 3,256,082    | 3,256,082    | 46,290       | (\$3,209,792) | -98.6% |
|                             |              |              |              |              |              |               |        |
| Total County GF for Schools | 30,161,105   | \$29,863,571 | \$29,737,808 | 29,737,808   | \$27,749,621 | (\$1,988,187) | -6.7%  |

\$27.70M

#### FY22 General Fund transfer funded (funding suggestion)

- Includes \$1.22M increase in Local Transfer (over level funding / short-appropriated \$26.48M baseline) toward 5% FY22 compensation action (to maximize anticipated State funding contribution)
- Accounts for \$53K increase in funding from State (Governor's proposed budget)
  - Assumes ~\$999K incremental funding from State for compensation (at-risk w/ final State budget)
- Assumes neutral HMP expense; VRS is flat (2-year cycle)
- Incorporates \$1.79M in Federal "ESSER II" funding



### **Education Funds**

| FY2020       | FY2020   | FY2021   | FY2021  | FY2022  | Dollar   | %   |
|--------------|--|--|---|---|--|---|
| Final        | Actual   | Revised  | Expected  | Proposed  | Change   | Change  |
| \$300,596    | \$333,575  | \$300,596  | \$300,596   | \$300,596   | \$0  | 0.0%  |
| \$26,930,277 | \$26,651,150   | \$26,481,726   | \$26,481,726  | \$27,703,331  | \$1,221,605  | 4.6%  |
| \$32,084,006 | \$31,567,976   | \$31,724,401   | \$31,724,401  | \$31,777,176  | \$52,775   | 0.2%  |
| \$2,486,238  | \$2,327,126  | \$4,184,049  | \$4,184,049   | \$4,279,240   | \$95,191   | 2.3%  |
| \$61,801,117 | \$60,879,827   | \$62,690,772   | \$62,690,772  | \$64,060,343  | \$1,369,571  | 2.2%  |
| \$2,688,473  | \$2,216,311  | \$2,772,032  | \$2,772,032   | \$2,806,277   | \$34,245   | 1.2%  |
| \$734,686    | \$617,399  | \$720,216  | \$720,216   | \$622,302   | (\$97,914)   | -13.6%  |
| \$65,224,276 | \$63,713,537   | \$66,183,020   | \$66,183,020  | \$67,488,922  | \$1,305,902  | 2.0%  |
|              | \$300,596<br>\$26,930,277<br>\$32,084,006<br>\$2,486,238<br>\$61,801,117<br>\$2,688,473<br>\$734,686 | Final         Actual           \$300,596         \$333,575           \$26,930,277         \$26,651,150           \$32,084,006         \$31,567,976           \$2,486,238         \$2,327,126           \$61,801,117         \$60,879,827           \$2,688,473         \$2,216,311           \$734,686         \$617,399 | Final         Actual         Revised           \$300,596         \$333,575         \$300,596           \$26,930,277         \$26,651,150         \$26,481,726           \$32,084,006         \$31,567,976         \$31,724,401           \$2,486,238         \$2,327,126         \$4,184,049           \$61,801,117         \$60,879,827         \$62,690,772           \$2,688,473         \$2,216,311         \$2,772,032           \$734,686         \$617,399         \$720,216 | Final         Actual         Revised         Expected           \$300,596         \$333,575         \$300,596         \$300,596           \$26,930,277         \$26,651,150         \$26,481,726         \$26,481,726           \$32,084,006         \$31,567,976         \$31,724,401         \$31,724,401           \$2,486,238         \$2,327,126         \$4,184,049         \$4,184,049           \$61,801,117         \$60,879,827         \$62,690,772         \$62,690,772           \$2,688,473         \$2,216,311         \$2,772,032         \$2,772,032           \$734,686         \$617,399         \$720,216         \$720,216 | Final         Actual         Revised         Expected         Proposed           \$300,596         \$333,575         \$300,596         \$300,596         \$300,596           \$26,930,277         \$26,651,150         \$26,481,726         \$27,703,331           \$32,084,006         \$31,567,976         \$31,724,401         \$31,724,401         \$31,777,176           \$2,486,238         \$2,327,126         \$4,184,049         \$4,184,049         \$4,279,240           \$61,801,117         \$60,879,827         \$62,690,772         \$62,690,772         \$64,060,343           \$2,688,473         \$2,216,311         \$2,772,032         \$2,772,032         \$2,806,277           \$734,686         \$617,399         \$720,216         \$720,216         \$622,302 | Final         Actual         Revised         Expected         Proposed         Change           \$300,596         \$333,575         \$300,596         \$300,596         \$300,596         \$0           \$26,930,277         \$26,651,150         \$26,481,726         \$27,703,331         \$1,221,605           \$32,084,006         \$31,567,976         \$31,724,401         \$31,774,401         \$31,771,176         \$52,775           \$2,486,238         \$2,327,126         \$4,184,049         \$4,184,049         \$4,279,240         \$95,191           \$61,801,117         \$60,879,827         \$62,690,772         \$62,690,772         \$64,060,343         \$1,369,571           \$2,688,473         \$2,216,311         \$2,772,032         \$2,772,032         \$2,806,277         \$34,245           \$734,686         \$617,399         \$720,216         \$720,216         \$622,302         (\$97,914) |

\$27.70M

#### FY22 General Fund transfer funded (funding suggestion)

- Includes \$1.22M increase in Local Transfer (over level funding / short-appropriated \$26.48M baseline) toward 5% FY22 compensation action (to maximize anticipated State funding contribution)
- Accounts for \$53K increase in funding from State (Governor's proposed budget)
  - Assumes ~\$999K incremental funding from State for compensation (at-risk w/ final State budget)
- Assumes neutral HMP expense; VRS is flat (2-year cycle)
- Incorporates \$1.79M in Federal "ESSER II" funding



### **Social Services Funds**

| Social Services                    | FY2020                        | FY2020                            | FY2021               | FY2021               | FY2022                           | Dollar                      | %                  |
|------------------------------------|-------------------------------|-----------------------------------|----------------------|----------------------|----------------------------------|-----------------------------|--------------------|
| Social Sel Vices                   | Final                         | Actual                            | Revised              | Expected             | Proposed                         | Change                      | Change             |
| Local                              | \$0                           | \$0                               | \$0                  | \$0                  | \$0                              | \$0                         | 0%                 |
| Local Transfer                     | \$1,711,314                   | \$1,374,595                       | \$1,829,559          | \$1,829,559          | \$2,030,497                      | \$200,938                   | 11%                |
| Commonwealth                       | \$1,561,348                   | \$1,289,856                       | \$1,594,986          | \$1,594,986          | \$1,585,634                      | (\$9,352)                   | -1%                |
| Federal                            | \$1,971,050                   | \$2,057,666                       | \$2,057,977          | \$2,057,977          | \$2,224,078                      | \$166,101                   | 8%                 |
| Total Revenue                      | \$5,243,712                   | \$4,722,117                       | \$5,482,522          | \$5,482,522          | \$5,840,209                      | \$357,687                   | 7%                 |
|                                    |                               |                                   |                      |                      |                                  |                             |                    |
|                                    |                               |                                   |                      |                      |                                  |                             |                    |
| Children's Services Act Fund       | FY2020                        | FY2020                            | FY2021               | FY2021               | FY2022                           | Dollar                      | %                  |
| Children's Services Act Fund       | FY2020<br>Final               | FY2020<br>Actual                  | FY2021<br>Revised    | FY2021<br>Expected   | FY2022<br>Proposed               | Dollar<br>Change            | %<br>Change        |
| Children's Services Act Fund Local |                               |                                   |                      |                      |                                  | Change                      |                    |
|                                    | Final                         | Actual                            | Revised              | Expected             | Proposed<br>\$3,720              | Change<br>\$0               | Change             |
| Local                              | Final<br>\$3,720              | Actual<br>\$6,425                 | Revised<br>\$3,720   | Expected<br>\$3,720  | Proposed<br>\$3,720              | \$0<br>\$37,000             | Change 0%          |
| Local<br>Local Transfer            | Final<br>\$3,720<br>\$613,000 | \$6,425<br>\$370,712<br>\$563,587 | \$3,720<br>\$613,000 | \$3,720<br>\$613,000 | Proposed<br>\$3,720<br>\$650,000 | \$0<br>\$37,000<br>\$63,000 | Change<br>0%<br>6% |

\$ 2.68M

#### FY22 General Fund transfer funded

Includes splits / offsets to accommodate proposed FY22 5% COLA



### **Capital Fund**

| Capital Fund   | FY2020       | FY2020      | FY2021       | FY2021       | FY2022       | Dollar        | %      |
|----------------|--------------|-------------|--------------|--------------|--------------|---------------|--------|
| Capital Fullu  | Final        | Actual      | Revised      | Expected     | Proposed     | Change        | Change |
| Local          | \$263,974    | \$194,802   | \$0          | \$0          | \$651.943    | \$651,943     | 0%     |
| Local Transfer | \$4,326,928  | \$1,540,279 | \$2,573,718  | \$2,573,718  | \$1,722,609  | (\$851,109)   | -33%   |
| Commonwealth   | \$652,291    | \$13,750    | \$9,302,492  | \$9,302,492  | \$6,660,000  | (\$2,642,492) | -28%   |
| Federal        | \$2,668,246  | \$612,726   | \$2,563,120  | \$2,563,120  | \$0          | (\$2,563,120) | -100%  |
| Loan Proceeds  | \$5,629,916  | \$0         | \$5,283,077  | \$5,283,077  | \$53,521,426 | \$48,238,349  | 913%   |
| Committed FB   | \$182,345    | \$245,734   | \$20,710     | \$20,710     | \$0          | (\$20,710)    | -100%  |
| Total Revenue  | \$13,723,700 | \$2,607,291 | \$19,743,117 | \$19,743,117 | \$62,555,978 | \$42,812,861  | 217%   |

#### \$ 1.72M

#### FY22 General Fund transfer funded

- \$660K from Cable Committed Fund Balance for Broadband grant match
- \$413K from Unassigned Fund Balance
- \$650K from Current Revenues
- Potential to supplant \$660K Broadband grant funds expectation with Unassigned FB
- Cash funding of only highest priority, non-bondable CIP requests
- \$52.52M VPSA financing for bondable GCPS projects; \$1M PS Radio "Loan" (York)



# L/O Sales Tax & Debt Service

| \$         | 5.00M  | FY22 Local Option Sales Tax collections (estimated)             |
|------------|--------|---|
| <u>(\$</u> | 3.54M) | Transfer to Debt Service (for existing sales-tax eligible debt) |
| \$         | 1.46M  | Debt Service Reserve (for future sales tax eligible debt)       |
|            |        |   |
| (\$        | 4.93M) | FY22 Debt Service requirements (typically GF supported)         |
| \$         | 238K   | QSCB interest offset (Federal funding)                          |
| \$         | 350K   | Bond issuance costs (funded by bond proceeds)                   |
| \$         | 3.54M  | Transfer from Local Option Sales Tax collections                |
| \$         | 2.29M  | Transfer from General Fund                                      |
| \$         | 1.49M  | Debt Service Reserve (for future non-sales tax eligible debt)   |
|            |        |   |
| \$         | 802K   | FY22 Debt Service supported by General Fund                     |



### **Debt Service Fund**

| Debt Service Fund    | FY2020      | FY2020      | FY2021      | FY2021      | FY2022      | Dollar      | %      |
|----------------------|-------------|-------------|-------------|-------------|-------------|-------------|--------|
| Debt Service Fullu   | Final       | Actual      | Revised     | Expected    | Proposed    | Change      | Change |
| Local                | \$0         | \$0         | \$0         | \$0         | \$0         | \$0         | 0%     |
| Local Transfer       | \$3,969,539 | \$4,053,912 | \$3,998,804 | \$3,998,804 | \$5,828,842 | \$1,830,038 | 46%    |
| Federal              | \$277,839   | \$222,975   | \$233,269   | \$233,269   | \$238,096   | \$4,827     | 2%     |
| Loan Proceeds        | \$0         | \$0         | \$0         | \$0         | \$350,000   | \$350,000   | 0%     |
| Total Revenue        | \$4,247,378 | \$4,276,887 | \$4,232,073 | \$4,232,073 | \$6,416,938 | \$2,184,865 | 52%    |
| Expenditure          |             |             |             |             |             | \$0         | 0%     |
| Debt Service         | \$4,247,378 | \$4,172,307 | \$4,232,073 | \$4,232,073 | \$4,929,561 | \$697,488   | 16%    |
| Debt Service Reserve | \$0         | \$104,580   | \$0         | \$0         | \$1,487,377 | \$1,487,377 | 0%     |
| Total Expenditure    | \$4,247,378 | \$4,276,887 | \$4,232,073 | \$4,232,073 | \$6,416,938 | \$2,184,865 | 52%    |
|                      |             |             |             |             |             |             |        |

\$ 2.29M

#### FY22 General Fund transfer funded

- Debt Service increasing w/ 1<sup>st</sup> payment on Fall 2020 financing (\$336K), Spring 2022 bond issuance costs (\$350K), and PS Radio 5-year Plan (up \$10K)
- \$1.49M Debt Service Reserve established to fund future planned non-sales tax eligible CIP debt service This multi-year debt service reserve program eliminates the need for a Real Estate tax rate increase to support non-sales tax eligible CIP debt service in the 5-year plan
- \$802K Debt Service supported by General Fund for PS Radio 5-Year Plan (\$200K), 2002 Courthouse (\$547K), non-sales tax eligible school projects (\$46K), fiscal agent fees (\$8K)
- Federal reimbursements of \$238K for Series 2011 School Bond Interest



### Schools' Local Option Sales Tax

| School L/O Sales Tax  | FY2020 | FY2020 | FY2021  | FY2021   | FY2022      | Dollar      | %      |
|-----------------------|--------|--------|---------|----------|-------------|-------------|--------|
| School Ly O Sales Tax | Final  | Actual | Revised | Expected | Proposed    | Change      | Change |
| Revenue               |        |        |         |          |             |             |        |
| Local Revenue         | \$0    | \$0    | \$0     | \$0      | \$5,000,000 | \$5,000,000 | 0%     |
| Use of Fund Balance   | \$0    | \$0    | \$0     | \$0      | \$0         | \$0         | 0%     |
| Total Revenue         | \$0    | \$0    | \$0     | \$0      | \$5,000,000 | \$5,000,000 | 0%     |
| Expenditure           |        |        |         |          |             |             |        |
| Debt Service          | \$0    | \$0    | \$0     | \$0      | \$3,541,022 | \$3,541,022 | 0%     |
| Debt Service Reserve  | \$0    | \$0    | \$0     | \$0      | \$1,458,978 | \$1,458,978 | 0%     |
| Total Expenditure     | \$0    | \$0    | \$0     | \$0      | \$5,000,000 | \$5,000,000 | 0%     |

#### \$ 5.00M

#### FY22 Revenue and Expense projected

- \$3.54M Debt Service supported by Schools Local Option Sales Tax for existing sales tax eligible debt (New Construction: Page Middle School; Major Renovations: Various elementary schools)
- \$1.46M Debt Service Reserve established to fund future planned sales tax eligible CIP debt service – This multi-year debt service reserve program banks sales tax revenues to support all prospective sales tax eligible CIP debt service in the 5-year plan



### **Enterprise Funds**

No proposed increase in water / sewer rates. Rate increase study recommended for future consideration.

| Utilities Fund              | FY2020         | FY2020      | FY2021      | FY2021      | FY2022      | Dollar      | %      |
|-----------------------------|----------------|-------------|-------------|-------------|-------------|-------------|--------|
| Othitles Fund               | Final          | Actual      | Revised     | Expected    | Proposed    | Change      | Change |
| Revenue                     |                |             |             |             |             |             |        |
| Charges for Services        | \$4,312,700    | \$4,145,644 | \$4,269,000 | \$4,269,000 | \$4,121,730 | (\$147,270) | -3%    |
| Local Transfer              | \$0            | \$0         | \$0         | \$0         | \$0         | \$0         | 0%     |
| Development/Connection Fee  | \$500,000      | \$220,988   | \$695,000   | \$695,000   | \$425,900   | (\$269,100) | -39%   |
| Loan Proceeds/DSRF          | ceeds/DSRF \$0 |             | \$0         | \$0         | \$0         | \$0         | 0%     |
| Use of Fund Balance/Other   | \$200,000      | \$0         | \$526,488   | \$526,488   | \$385,909   | (\$140,579) | -27%   |
| Total Revenue               | \$5,012,700    | \$4,366,632 | \$5,490,488 | \$5,490,488 | \$4,933,539 | (\$556,949) | -10%   |
| Expenditure                 |                |             |             |             |             |             |        |
| Personnel (includes PT WAR) | \$2,083,467    | \$1,758,111 | \$2,192,720 | \$2,192,720 | \$2,002,890 | (\$189,830) | -9%    |
| Operating                   | \$1,467,288    | \$2,356,255 | \$1,345,404 | \$1,345,404 | \$1,245,618 | (\$99,786)  | -7%    |
| Capital                     | \$600,000      | \$79,244    | \$1,111,350 | \$1,111,350 | \$848,000   | (\$263,350) | -24%   |
| Debt Service                | \$861,945      | \$173,022   | \$841,014   | \$841,014   | \$837,031   | (\$3,983)   | 0%     |
| Total Expenditure           | \$5,012,700    | \$4,366,632 | \$5,490,488 | \$5,490,488 | \$4,933,539 | (\$556,949) | -10%   |

(\$ 158K)

#### FY22 Revenue to General Fund proposed

- \$158K Enterprise transfer back into GF at rate of 4% of expenditures (less debt service) to offset GF investment in HR, recruiting, finance, purchasing, IT, Admin support, etc.
- Enterprise Fund self-supports proposed 5% COLA



### **Sanitary Districts**

| GSD Fund  | FY2020              | FY2020             | FY2021                     | FY2021             | FY2022                      | Dollar               | %             |
|---|---------------------|--------------------|----------------------------|--------------------|-----------------------------|----------------------|---------------|
| d3b i dild  | Final               | Actual             | Revised                    | Expected           | Proposed                    | Change               | Change        |
| Revenue   |                     |                    |                            |                    |                             |                      |               |
| Local Revenue   | \$19,340            | \$19,411           | \$19,340                   | \$19,340           | \$19,203                    | (\$137)              | -1%           |
| Use of Fund Balance                                     | \$14,660            | \$4,983            | \$11,660                   | \$11,660           | \$6,647                     | (\$5,013)            | -43%          |
| Total Revenue   | \$34,000            | \$24,394           | \$31,000                   | \$31,000           | \$25,850                    | (\$5,150)            | -17%          |
| Expenditure   |                     |                    |                            |                    |                             |                      |               |
| Operating   | \$34,000            | \$24,394           | \$31,000                   | \$31,000           | \$25,850                    | (\$5,150)            | -17%          |
| Total Expenditure                                       | \$34,000            | \$24,394           | \$31,000                   | \$31,000           | \$25,850                    | (\$5,150)            | -17%          |
|   |                     |                    |                            |                    |                             |                      |               |
|   |                     |                    |                            |                    |                             |                      |               |
| CDSD  | FY2020              | FY2020             | FY2021                     | FY2021             | FY2022                      | Dollar               | %             |
| GPSD  | FY2020<br>Final     | FY2020<br>Actual   | FY2021<br>Revised          | FY2021<br>Expected | FY2022<br>Proposed          | Dollar<br>Change     | %<br>Change   |
| GPSD<br>Revenue   |                     |                    |                            |                    |                             |                      |               |
|   |                     |                    |                            |                    |                             |                      |               |
| Revenue   | Final               | Actual             | Revised                    | Expected           | Proposed                    | Change               | Change        |
| Revenue<br>Local Revenue                                | Final<br>\$22,300   | Actual<br>\$20,554 | <b>Revised</b><br>\$22,900 | \$22,900           | <b>Proposed</b><br>\$20,842 | Change<br>(\$2,058)  | Change<br>-9% |
| Revenue<br>Local Revenue<br>Use of Fund Balance         | \$22,300<br>\$1,370 | \$20,554<br>\$733  | \$22,900<br>\$100          | \$22,900<br>\$100  | \$20,842<br>\$0             | (\$2,058)<br>(\$100) | -9%<br>-100%  |
| Revenue Local Revenue Use of Fund Balance Total Revenue | \$22,300<br>\$1,370 | \$20,554<br>\$733  | \$22,900<br>\$100          | \$22,900<br>\$100  | \$20,842<br>\$0             | (\$2,058)<br>(\$100) | -9%<br>-100%  |

Recommendation: Move forward with action to eliminate current Sanitary Districts as proposed last year, but suspended by COVID

### **Mosquito Control**

| Mosquito Control            | FY2020<br>Final | FY2020 Actual | FY2021<br>Revised | FY2021 Expected | FY2022 Proposed | Dollar Change | %<br>Change |
|-----------------------------|-----------------|---------------|-------------------|-----------------|-----------------|---------------|-------------|
| Revenue                     |                 |               |                   |                 |                 |               |             |
| Local Revenue               | \$98,390        | \$97,290      | \$98,390          | \$98,390        | \$98,390        | \$0           | 0%          |
| Use of Fund Balance         | \$30,000        | \$16,543      | \$15,935          | \$15,935        | \$15,935        | \$0           | 0%          |
| Total Revenue               | \$128,390       | \$113,833     | \$114,325         | \$114,325       | \$114,325       | \$0           | 0%          |
| Expenditure                 |                 |               |                   |                 |                 |               |             |
| Personnel (includes PT WAR) | \$17,775        | \$4,827       | \$17,775          | \$17,775        | \$18,071        | \$296         | 2%          |
| Operating                   | \$110,615       | \$109,006     | \$96,550          | \$96,550        | \$96,254        | (\$296)       | 0%          |
| Total Expenditure           | \$128,390       | \$113,833     | \$114,325         | \$114,325       | \$114,325       | \$0           | 0%          |

\$60K (total) FMRR for vehicle replacements anticipated FY22 – FY23, consuming significant fund balance

Revenues no longer supporting ongoing expenditures, considering the increased cost associated with effective chemical treatments

District tax rate increase likely recommendation this time next year



### FY22 Revenue Outlook Summary

| General Fund Revenues       | FY2020 Final<br>Budget | FY2020 Actual | FY2021<br>Revised Budget | FY2021 Expected       | FY2022 Proposed | Dollar Change<br>Requested to<br>Proposed | % Change |
|-----------------------------|------------------------|---------------|--------------------------|-----------------------|-----------------|---|----------|
| General Property Taxes      | \$41,883,391           | \$41,264,764  | \$42,980,146             | \$42,980,146          | \$43,430,884    | \$450,738                                 | 1.0%     |
| Other Local Taxes           | \$11,277,114           | \$11,647,256  | \$10,406,153             | \$10,406,153          | \$11,742,000    | \$1,335,847                               | 12.8%    |
| Licenses, Permits, & Fees   | \$476,535              | \$458,428     | \$407,580                | \$407,580             | \$451,795       | \$44,215                                  | 10.8%    |
| Fines & Forfeitures         | \$120,200              | \$59,632      | \$100,400                | 00 \$100,400 \$91,900 | \$91,900        | (\$8,500)                                 | -8.5%    |
| Use of Money & Property     | \$379,295              | \$369,377     | \$488,619                | \$488,619             | \$241,986       | (\$246,633)                               | -50.5%   |
| Charges for Services        | \$1,138,463            | \$897,667     | \$1,135,376              | \$1,135,376           | \$1,099,750     | (\$35,626)                                | -3.1%    |
| Miscellaneous               | \$183,194              | \$120,854     | \$232,947                | \$232,947             | \$125,870       | (\$107,077)                               | -46.0%   |
| Recovered Costs             | \$639,746              | \$571,175     | \$655,517                | \$655,517             | \$606,378       | (\$49,139)                                | -7.5%    |
| Commonwealth                | \$9,141,054            | \$8,845,750   | \$8,896,545              | \$8,896,545           | \$9,078,291     | \$181,746                                 | 2.0%     |
| Federal                     | \$386,207              | \$296,362     | \$303,420                | \$303,420             | \$298,125       | (\$5,295)                                 | -1.7%    |
| Loan Proceeds               | \$0                    | \$0           | \$80,000                 | \$80,000              | \$0             | (\$80,000)                                | -100.0%  |
| Fund Balance                | \$5,256,760            | \$1,230,745   | \$3,895,539              | \$3,895,539           | \$2,064,551     | (\$1,830,988)                             | -47.0%   |
| Total General Fund Revenues | \$70,881,959           | \$65,762,010  | \$69,582,242             | \$69,582,242          | \$69,231,530    | -\$350,712                                | -0.5%    |



### FY22 Revenue Outlook Detail

| Property Taxes         | FY2020 Final<br>Budget | FY2020 Actual | FY2021<br>Revised Budget | FY2021 Expected | FY2022 Proposed | Dollar Change | % Change |  |
|------------------------|------------------------|---------------|--------------------------|-----------------|-----------------|---------------|----------|--|
| Revenue                |                        |               |                          |                 |                 |               |          |  |
| CURRENT REAL ESTATE    | \$30,073,531           | \$29,503,729  | \$30,839,793             | \$30,839,793    | \$31,242,884    | \$403,091     | 1%       |  |
| DELINQUENT REAL ESTATE | \$740,000              | \$524,540     | \$740,000                | \$740,000       | \$850,000       | \$110,000     | 15%      |  |
| PUBLIC SERVICE CORP    | \$1,100,000            | \$1,030,696   | \$1,100,000              | \$1,100,000     | \$1,034,000     | -\$66,000     | -6%      |  |
| CURRENT PERS PROP      | \$8,509,860            | \$8,847,991   | \$8,935,353              | \$8,935,353     | \$8,935,000     | -\$353        | 0%       |  |
| DELINQUENT PERS PROP   | \$800,000              | \$784,608     | \$800,000                | \$800,000       | \$780,000       | -\$20,000     | -3%      |  |
| MANUFACTURED HOME      | \$50,000               | \$56,860      | \$50,000                 | \$50,000        | \$47,000        | -\$3,000      | -6%      |  |
| PENALTIES              | \$400,000              | \$353,054     | \$285,000                | \$285,000       | \$350,000       | \$65,000      |          |  |
| INTEREST               | \$210,000              | \$163,286     | \$230,000                | \$230,000       | \$192,000       | -\$38,000     | -17%     |  |
| Total                  | \$41,883,391           | \$41,264,764  | \$42,980,146             | \$42,980,146    | \$43,430,884    | \$450,738     | 1%       |  |
|                        |                        |               |                          |                 |                 |               |          |  |
| Other Local Taxes      | FY2020 Final<br>Budget | FY2020 Actual | FY2021<br>Revised Budget | FY2021 Expected | FY2022 Proposed | Dollar Change | % Change |  |
| Revenue                |                        |               |                          |                 |                 |               |          |  |
| LOCAL SALES TAX        | \$4,872,013            | \$5,469,912   | \$4,531,498              | \$4,531,498     | \$5,500,000     | \$968,502     | 21%      |  |
| CONSUMER UTILITY TAX   | \$760,000              | \$743,181     | \$760,000                | \$760,000       | \$740,000       | -\$20,000     | -3%      |  |
| BUSINESS LICENSE TAX   | \$2,000,000            | \$1,867,032   | \$1,813,670              | \$1,813,670     | \$1,843,000     | \$29,330      | 2%       |  |
| MEALS TAX              | \$2,400,101            | \$2,346,997   | \$2,068,865              | \$2,068,865     | \$2,439,000     | \$370,135     | 18%      |  |
| LODGING TAX            | \$205,000              | \$184,993     | \$192,120                | \$192,120       | \$221,000       | \$28,880      | 15%      |  |
| OTHER LOCAL TAXES      | \$1,040,000            | \$1,035,141   | \$1,040,000              | \$1,040,000     | \$999,000       | -\$41,000     | -4%      |  |
| Total                  | \$11,277,114           | \$11,647,256  | \$10,406,153             | \$10,406,153    | \$11,742,000    | \$1,335,847   | 13%      |  |



### **Projected Fund Balance Capacity**

- End of FY 21 / beginning of FY22 Unassigned Fund Balance Estimate:
  - \$17.5M (excl. FY21 YE results)
- Fund Balance Policy (14-16%) target range:
  - \$15.4M \$17.6M
- Unassigned Fund Balance available for use:
  - \$1.0M (Without pushing below 15% midpoint)
- CA recommended target
  - \$<del>1.06M</del> \$412K Unassigned Fund Balance to support FY22 PayGo CIP
- \$650K retention in Unassigned Fund Balance
  - Can bring Fund Balance up to 15.6%, or repurpose & maintain 15% (Potential to supplant Grant funds for Broadband)



### **Proposed General Fund \$ for CIP**

CA proposed funding for FY21 PayGo CIP:

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$ 660K Cable Committed Fund Balance
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\$ 650K FY21 Current revenues

\$ 413K Unassigned Fund Balance

\$ OK \$543K Capital Committed Fund Balance (reserve)

\$ 1.72M Total General Fund \$ supporting FY21 PayGo CIP



### **Proposed use of Fund Balances**

| \$<br>660K  | Cable Committed Fund (for Broadband)                            |
|-------------|---|
| \$<br>750K  | FMRR Committed Fund (for FMRR)                                  |
| \$<br>29K   | Tourism Committed Fund (for FMRR)                               |
| \$<br>46K   | Mosquito Control Committed Fund (for FMRR)                      |
| \$<br>183K  | Assigned Fund Balance (for CA Contingency)                      |
| \$<br>413K  | Unassigned Fund Balance (For CIP)                               |
| \$<br>OK    | \$543K Capital Committed Fund Balance (reserve)                 |
| \$<br>2.08M | Total Fund Balance Supporting FY22 proposed General Fund budget |



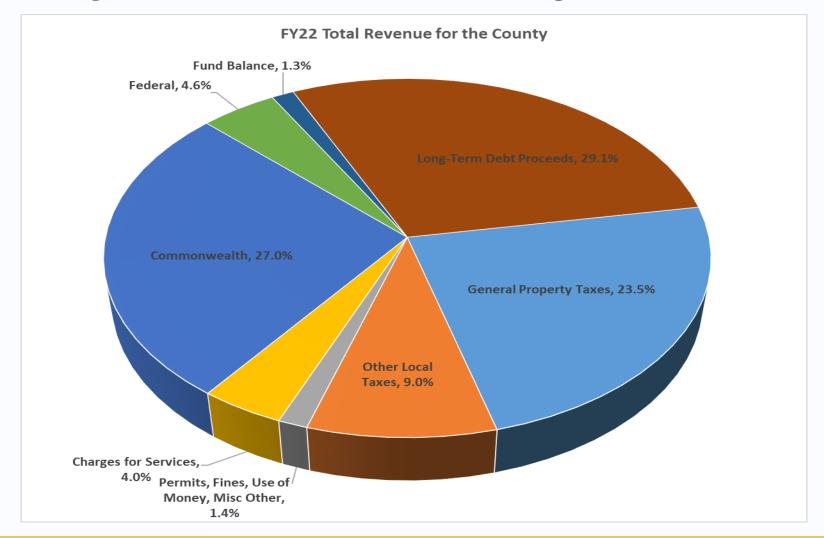
# Funding the Proposed Budget

| \$ 6       | 69.23M  | FY22 GF operating budget funded (PROPOSED)         |
|------------|---------|--|
| (\$ (      | 67.15M) | FY22 Projected revenue (w/o tax impact; no FB use) |
| \$         | 2.08M   | Proposed budget/revenue GAP                        |
| <u>(\$</u> | 2.08M)  | Fund Balance supporting FY22 proposed budget       |
| \$         | OK      | CY2021 Real Estate tax rate impact (not needed)    |

Using Fund balances to support FMRR could create a "hole" to start the following year's budget process – CA proposes continuation of current practice, filling this gap with recurring prior year underspend allocation to FMRR Committed Fund as needed to support recurring obligation at 5-year run-rate level moving forward



## **Projected Revenues by Source**





96% of budget growth is attributed to Capital

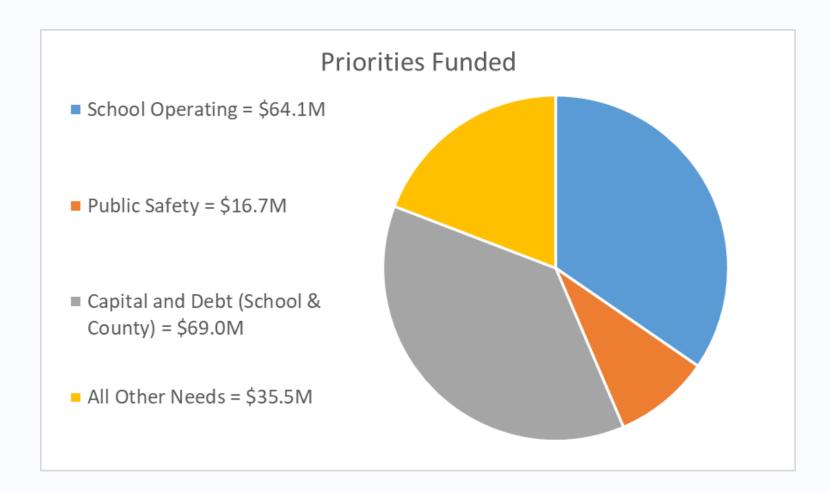
# FY 2022 Proposed Budget

|                                  | FY2020        | FY2020        | FY2021        | FY2021        | FY2022        |       |           | %      |
|----------------------------------|---------------|---------------|---------------|---------------|---------------|-------|-----------|--------|
| Category Expenditure Summary     | Final         | Actual        | Revised       | Expected      | Proposed      | Dolla | r Change  | Change |
| General Fund                     | \$33,330,901  | \$31,771,362  | \$34,085,435  | \$34,085,435  | \$34,837,273  | \$    | 751,837   | 2.2%   |
| School Operating                 | \$61,801,117  | \$60,879,817  | \$62,690,772  | \$62,690,772  | \$64,060,343  | \$1,  | 369,571   | 2.2%   |
| School Cafeteria                 | \$2,688,473   | \$2,216,311   | \$2,772,032   | \$2,772,032   | \$2,806,277   |       | \$34,245  | 1.2%   |
| School Special Education         | \$734,686     | \$617,399     | \$720,216     | \$720,216     | \$622,302     | (5    | 97,914)   | -13.6% |
| Social Services                  | \$5,243,712   | \$4,722,117   | \$5,482,522   | \$5,482,522   | \$5,840,209   | \$    | 357,687   | 6.5%   |
| Children's Services Act          | \$1,424,000   | \$976,215     | \$1,424,000   | \$1,424,000   | \$1,524,000   | \$    | 100.000   | 7.0%   |
| Capital Fund                     | \$13,723,700  | \$2,607,291   | \$19,743,117  | \$19,743,117  | \$62,555,978  | \$42, | 812,861   | 216.8% |
| Debt Service Fund                | \$4,247,378   | \$4,276,887   | \$4,232,073   | \$4,232,073   | \$6,416,938   | \$2,  | 184,865   | 51.6%  |
| School Sales Tax                 | \$0           | \$0           | \$0           | \$0           | \$1,458,978   | \$1,  | 458,978   | 0.0%   |
| Gloucester Sanitary Districts #1 | \$34,000      | \$24,394      | \$31,000      | \$31,000      | \$25,850      |       | (\$5,150) | -16.6% |
| Gloucester Point Sanitary        | \$23,670      | \$21,287      | \$23,000      | \$23,000      | \$20,842      |       | (\$2,158) | -9.4%  |
| Utility Fund                     | \$5,012,700   | \$4,366,632   | \$5,490,488   | \$5,490,488   | \$4,933,539   | (\$5  | 556,949)  | -10.1% |
| Mosquito Control                 | \$128,390     | \$113,833     | \$114,325     | \$114,325     | \$114,325     |       | \$0       | 0.0%   |
| Total Governmental Expenditures  | \$128,392,727 | \$112,593,545 | \$136,808,980 | \$136,808,980 | \$185,216,853 | \$48, | 407,873   | 35.4%  |

Proposed FY22 Budget is balanced with no Real Estate tax rate increase and no Real Estate tax rate increase to support CIP debt service is expected / projected in coming years (as was initially contemplated). Proposed 1% Local Option Sales Tax supports all existing eligible debt service and prospective eligible debt service associated with the proposed 5-year CIP. Moderated use of fund balances supports continued lean budget performance, excise taxes are conservatively projected to taper and plateau, and the projected Real Estate tax delinquency rate is conservatively estimated slightly above current.



### **Priorities Funded**







# CIP Objectives / Approach

- ✓ Identify needs for capital improvement
- ✓ Document needs
- ✓ Assess alignment with BOS Strategy / Comp Plan
- ✓ Prioritize needs
- ✓ Evaluate funding options
- ➤ Balance needs with available funding
- Evaluate, modify (if needed) & adopt a plan of action
- Appropriate funding
- Execute projects that meet the stated needs



GHS Roof Option 2

# FY22 CIP Summary (Excl. Utilities)

| Department  | Project Title   | Year One<br>FY2022 | Funding             |
|-------------|---|--------------------|---------------------|
| Schools     | RENOVATION of Gloucester High School                                  | 41,663,275         | Debt                |
| Radio O&M   | Public Services Radio Tower and Microwave Upgrades                    | 1,000,000          | Debt                |
| Schools     | Bus Compound  | 5,035,000          | Debt                |
| PR&T        | ADA Improvements  | 108,075            | Paygo               |
| Engineering | ADA Accessibility Improvements  | 270,000            | Paygo               |
| Schools     | HVAC Replacement  | 2,532,362          | Debt                |
| Schools     | Roofing Replacement/Recoating   | 236,250            | Debt                |
| Engineering | Aberdeen and Timberneck Dredging                                      | 6,000,000          | Debt - 100% Grant   |
| Schools     | Playground Equipment Replacement                                      | 748,431            | Debt                |
| Engineering | Court Circle Site Improvements  | 150,000            | Paygo               |
| Admin       | Broadband Initiative  | 1,971,943          | Paygo - Grant - PPP |
| PR&T        | Toro Groundmaster 4000 Mower  | 65,600             | Paygo               |
| Schools     | Lighting Replacement  | 717,458            | Debt                |
| Schools     | Paving Project  | 1,588,650          | Debt                |
| Engineering | County Paving Program   | 397,434            | Paygo               |
| PR&T        | Support Facilities  | 71,500             | Paygo               |
|             | Total FY 2022 Non-Enterprise CIP (Excluding Prior Year Carryforwards) | 62,555,978         |                     |



# **FY22 CIP Summary**

\$ 3.03M FY22 Non-enterprise PayGo CIP, w/o carryforwards

\$59.52M FY22 Non-enterprise debt funded CIP

\$ TBD FY21  $\rightarrow$  FY22 carryforwards

\$62.55M Total Proposed FY22 CIP (Capital Fund)

\$ 782K Proposed FY22 Enterprise CIP (Utilities) – All cash funded

| Department       | Project Title  | Year One<br>FY2022 | Funding |
|------------------|--|--------------------|---------|
| Public Utilities | Water System Risk and Resilience Assessment              | 75,000             | Paygo   |
| Public Utilities | PS #13 Sewer Rehab/Repair                                | 155,000            | Paygo   |
| Public Utilities | PS #11 Sewer Rehab/Repair                                | 200,000            | Paygo   |
| Public Utilities | Surface Water Treatment Plant Façade Repairs             | 100,000            | Paygo   |
| Public Utilities | Radio Read Conversion                                    | 100,000            | Paygo   |
| Public Utilities | Gloucester Street and Clements Avenue Water Improvements | 52,000             | Paygo   |
| Public Utilities | Water Treatment Plant SCADA Upgrade                      | 100,000            | Paygo   |
| Public Utilities | Building #4 Basement Repairs / Renovation                | 0                  | Paygo   |
|                  | Total FY 2022 Enterprise CIP                             | 782,000            |         |



# FY22 CIP Funding (Excludes Enterprise CIP)

| FY22 CIP (Non-Enterprise) Proposed Funding Sources                                |                  |
|---|------------------|
| GCPS Bondable Projects - VPSA Borrowing   | \$<br>52,521,426 |
| Dredging Projects - Grant (short term financing needed to avoid cash flow issues) | \$<br>6,000,000  |
| Radio O&M - Inter-Governmental Debt (5 year) with York County                     | \$<br>1,000,000  |
| Broadband - Grant (short term financing needed to avoid cash flow issues)         | \$<br>660,000    |
| Broadband - Other (In-Kind, Private Sector Investment, etc.)                      | \$<br>651,943    |
| Broadband - Carryover of FY20 VATI Match Commitment (From Cable Committed)        | \$<br>660,000    |
| Unassigned Fund Balance   | \$<br>412,551    |
| Current Revenues  | \$<br>650,058    |
| Total FY22 CIP Funding  | \$<br>62,555,978 |



# FY22 CIP Funding (Excludes Enterprise CIP)

| \$ 660   | Cable Committed Fund balance                      |                    |
|----------|---|--------------------|
| \$ 650   | FY22 Current revenues                             |                    |
| \$ 4131  | Unassigned fund balance                           |                    |
| \$ Ok    | \$543K Capital Committed Fund balance             | <u>e (reserve)</u> |
| \$ 1.72  | Total General Fund \$ supporting FY22 P           | ayGo CIP           |
| \$ 1.00  | PS Radio Agreement w/ York County                 |                    |
| \$52.52N | VPSA debt proceeds                                |                    |
| \$ 7.31N | Grants / private investment (May require short to | erm borrowing)     |
| \$ 62.55 | Total FY22 CIP funded                             |                    |



# Pay-Go / Cash Project Plan

| Department  | Project Title                                      | CA Quartile | Schools 1-9<br>Ranking | Dept Dir<br>Wtd | CIP Team<br>Wtd | Plan Com<br>Wtd | Average<br>Wtd |
|-------------|--|-------------|------------------------|-----------------|-----------------|-----------------|----------------|
| PR&T        | ADA Improvements                                   | 4           | N/A                    | 5.3             | 6.5             | 5.0             | 5.6            |
| Engineering | ADA Accessibility Improvements                     | 4           | N/A                    | 4.5             | 6.5             | 5.7             | 5.6            |
| Engineering | Aberdeen Creek Pier Rehabilitation                 | 3           | N/A                    | 5.0             | 5.7             | 4.5             | 5.1            |
| Engineering | Court Circle Site Improvements                     | 3           | N/A                    | 6.0             | 4.5             | 4.5             | 5.0            |
| Admin       | Broadband Initiative                               | 3           | N/A                    | 4.9             | 5.2             | 4.1             | 4.8            |
| IT          | Replacement Finance Plus & Community Plus Software | 3           | N/A                    | 5.0             | 3.3             | 3.9             | 4.1            |
| PR&T        | Lift-Wing Field Mower                              | 3           | N/A                    | 2.3             | 3.4             | 2.4             | 2.7            |
| PR&T        | Restrooms/Concession Building                      | 2           | N/A                    | 7.1             | 7.1             | 3.9             | 6.0            |
| Schools     | Bus Replacement                                    | 2           | 7                      | 6.8             | 6.8             | 4.3             | 6.0            |
| PR&T        | Woodville Park Irrigation                          | 2           | N/A                    | 7.1             | 5.3             | 2.3             | 4.9            |
| PR&T        | Athletic Field Lighting                            | 2           | N/A                    | 5.3             | 5.3             | 3.9             | 4.9            |
| PR&T        | Athletic Field Regrading                           | 2           | N/A                    | 5.1             | 4.1             | 3.2             | 4.1            |
| Engineering | County Paving Program                              | 2           | N/A                    | 3.3             | 3.7             | 4.7             | 3.9            |
| FM          | Generator Installation - Building 1                | 2           | N/A                    | 2.4             | 3.8             | 3.0             | 3.1            |
| FM          | Generator Installation - Building 2                | 2           | N/A                    | 2.4             | 3.8             | 3.0             | 3.1            |
| PR&T        | Support Facilities                                 | 1           | N/A                    | 5.4             | 5.4             | 2.9             | 4.6            |
| PR&T        | Beaverdam Park New Lodge                           | 1           | N/A                    | 3.0             | 3.0             | 3.0             | 3.0            |
| Engineering | Hutchinson House Demolition                        | 1           | N/A                    | 2.5             | 2.7             | 3.4             | 2.9            |



# Pay-Go / Cash Project Plan

| Department  | Project Title                                      | Total Cost | Year One  | Year Two  | Year Three | Year Four | Year Five | Year Six and |
|-------------|--|------------|-----------|-----------|------------|-----------|-----------|--------------|
|             |  |            | FY2022    | FY2023    | FY2024     | FY2025    | FY2026    | Beyond       |
| PR&T        | ADA Improvements                                   | 108,075    | 108,075   | 0         | 0          | 0         | 0         | 0            |
| Engineering | ADA Accessibility Improvements                     | 270,000    | 270,000   | 0         | 0          | 0         | 0         | 0            |
| Engineering | Aberdeen Creek Pier Rehabilitation                 | 132,000    | 0         | 132,000   | 0          | 0         | 0         | 0            |
| Engineering | Court Circle Site Improvements                     | 150,000    | 150,000   | 0         | 0          | 0         | 0         | 0            |
| Admin       | Broadband Initiative                               | 1,971,943  | 1,971,943 | 0         | 0          | 0         | 0         | 0            |
| IT          | Replacement Finance Plus & Community Plus Software | 644,000    | 0         | 644,000   | 0          | 0         | 0         | 0            |
| PR&T        | Lift-Wing Field Mower                              | 65,600     | 65,600    | 0         | 0          | 0         | 0         | 0            |
| PR&T        | Restrooms/Concession Building                      | 637,000    | 0         | 0         | 637,000    | 0         | 0         | 0            |
| Schools     | Bus Replacement                                    | 1,820,569  | 0         | 0         | 577,500    | 606,375   | 636,694   | 0            |
| PR&T        | Woodville Park Irrigation                          | 152,776    | 0         | 152,776   | 0          | 0         | 0         | 0            |
| PR&T        | Athletic Field Lighting                            | 1,592,800  | 0         | 37,400    | 0          | 565,400   | 440,000   | 550,000      |
| PR&T        | Athletic Field Regrading                           | 516,000    | 0         | 516,000   | 0          | 0         | 0         | 0            |
| Engineering | County Paving Program                              | 3,275,670  | 397,434   | 428,888   | 756,653    | 723,068   | 189,627   | 780,000      |
| FM          | Generator Installation - Building 1                | 125,000    | 0         | 125,000   | 0          | 0         | 0         | 0            |
| FM          | Generator Installation - Building 2                | 150,000    | 0         | 150,000   | 0          | 0         | 0         | 0            |
| PR&T        | Support Facilities                                 | 71,500     | 71,500    | 0         | 0          | 0         | 0         | 0            |
| PR&T        | Beaverdam Park New Lodge                           | 754,000    | 0         | 0         | 0          | 0         | 754,000   | 0            |
| Engineering | Hutchinson House Demolition                        | 133,000    | 0         | 0         | 0          | 0         | 133,000   | 0            |
| _           | Total Pay-go                                       | 12,569,933 | 3,034,552 | 2,186,064 | 1,971,153  | 1,894,843 | 2,153,321 | 1,330,000    |



# GCPS Focus – CA Proposes:

| <b>Department</b> | Project Title                        | School<br>Rankin | Comments   |
|-------------------|--------------------------------------|------------------|--|
| Schools           | RENOVATION of Gloucester High School | 1                |  |
| Schools           | Bus Compound                         | 2                |  |
| Schools           | HVAC Replacement                     | 3                | Accelerate all to FY22 - Convert to Debt Financing     |
| Schools           | Bus Safety Communication System      | 4                | Propose Accelerate to FY2021 \$300,514                 |
| Schools           | Lighting Replacement                 | 5                | Accelerate all to FY22 - Convert to Debt Financing     |
| Schools           | Playground Equipment Replacement     | 6                | Accelerate all to FY22 - Convert to Debt Financing     |
| Schools           | Bus Replacement                      | 7                | Suspended First Year \$400K and Second Year \$550K     |
| Schools           | Roofing Replacement/Recoating        | 8                | Convert to Debt Financing on sub-Amortization Schedule |
| Schools           | Paving Project                       | 9                | Accelerate all to FY22 - Convert to Debt Financing     |

- Acceleration of GCPS' out-year requests into larger projects bundle with VPSA Financing to reduce reliance on Unassigned Fund Balance
- Use sub-amortization schedules for projects with lifespans < 20 years</li>
- Use sub-amortization schedules to segregate out projects that qualify for sales tax funding



# **Bond / Financed Project Plan**

| Department  | Project Title                                      | CA Quartile | Schools 1-9 Ranking | Dept Dir<br>Wtd (/10) | CIP Team<br>Wtd (/10) | Plan Com<br>Wtd (/10) | Average<br>Ranking |
|-------------|--|-------------|---------------------|-----------------------|-----------------------|-----------------------|--------------------|
| Radio O&M   | Public Safety Radio Portable & Mobile Replacement  | 4           | N/A                 | 8.4                   | 8.4                   | 5.4                   | 7.4                |
| Schools     | RENOVATION of Gloucester High School               | 4           | 1                   | 8.6                   | 8.9                   | 4.0                   | 7.2                |
| Radio O&M   | Public Services Radio Tower and Microwave Upgrades | 4           | N/A                 | 7.7                   | 7.9                   | 5.6                   | 7.1                |
| Schools     | Bus Compound                                       | 4           | 2                   | 7.9                   | 7.9                   | 2.9                   | 6.2                |
| Schools     | HVAC Replacement                                   | 3           | 3                   | 7.5                   | 7.5                   | 4.1                   | 6.4                |
| Schools     | Roofing Replacement/Recoating                      | 3           | 8                   | 7.2                   | 7.2                   | 4.1                   | 6.2                |
| Engineering | Aberdeen and Timberneck Dredging                   | 3           | N/A                 | 5.9                   | 7.7                   | 4.1                   | 5.9                |
| Schools     | Playground Equipment Replacement                   | 3           | 6                   | 6.2                   | 6.2                   | 3.9                   | 5.4                |
| Library     | Construction of County Library                     | 3           | N/A                 | 6.0                   | 5.2                   | 3.4                   | 4.9                |
| Schools     | Lighting Replacement                               | 2           | 5                   | 9.4                   | 9.4                   | 3.1                   | 7.3                |
| Schools     | Paving Project                                     | 2           | 9                   | 4.3                   | 5.0                   | 3.5                   | 4.3                |

- Aberdeen and Timberneck Creek (grant funded) dredging project costs will need to be financed (short-term) to avoid cash-flow issues
- Cedarbush Creek (grant funded) dredging project cost still TBD (under development); may be added to this (or a subsequent) CIP at a later date



# **Bond / Financed Project Plan**

| Department  | Project Title                                      | Total Cost | Year One   | Year Two  | Year Three | Year Four | Year Five | Year Six and |
|-------------|--|------------|------------|-----------|------------|-----------|-----------|--------------|
|             |  |            | FY2022     | FY2023    | FY2024     | FY2025    | FY2026    | Beyond       |
| Radio O&M   | Public Safety Radio Portable & Mobile Replacement  | 3,224,630  | 0          | 0         | 0          | 0         | 0         | 3,224,630    |
| Schools     | RENOVATION of Gloucester High School               | 41,663,275 | 41,663,275 | 0         | 0          | 0         | 0         | 0            |
| Radio O&M   | Public Services Radio Tower and Microwave Upgrades | 1,000,000  | 1,000,000  | 0         | 0          | 0         | 0         | 0            |
| Schools     | Bus Compound                                       | 5,035,000  | 5,035,000  | 0         | 0          | 0         | 0         | 0            |
| Schools     | HVAC Replacement                                   | 2,532,362  | 2,532,362  | 0         | 0          | 0         | 0         | 0            |
| Schools     | Roofing Replacement/Recoating                      | 236,250    | 236,250    | 0         | 0          | 0         | 0         | 0            |
| Engineering | Aberdeen and Timberneck Dredging                   | 6,000,000  | 6,000,000  | 0         | 0          | 0         | 0         | 0            |
| Schools     | Playground Equipment Replacement                   | 748,431    | 748,431    | 0         | 0          | 0         | 0         | 0            |
| Library     | Construction of County Library                     | 5,600,000  | 0          | 5,600,000 | 0          | 0         | 0         | 0            |
| Schools     | Lighting Replacement                               | 717,458    | 717,458    | 0         | 0          | 0         | 0         | 0            |
| Schools     | Paving Project                                     | 1,588,650  | 1,588,650  | 0         | 0          | 0         | 0         | 0            |
|             | Total Financed (Non-VPSA)                          | 15,824,630 | 7,000,000  | 5,600,000 |            |           |           | 3,224,630    |
|             | Total Financed (VPSA)                              | 52,521,426 | 52,521,426 |           |            |           |           |              |

• GHS Renovation Project: Add-Alt for roof Option 2 included in the table above. Estimated cost increase: \$1.78M



### Overview | Additional Local Sales & Use Tax



- The General Assembly passed SB No. 224 in the spring of 2020, which gave the County the ability to move forward with a referendum process in which its constituency could vote on an Additional Local Sales & Use Tax of up to 1.0% in order to fund capital projects for the construction and/or renovation of schools.
- The Board of Supervisors took formal action in August 2020 to move forward with the referendum in the fall of 2020.
- County voters approved the Additional Local Sales & Use Tax in an amount up to 1.0% through the referendum in November 2020.
  - The Board of Supervisors is now considering formal action to implement the Additional Local Sales & Use Tax.
  - The County could begin collecting revenues dedicated to school capital projects as early as July 1, 2021.
- Based on the legislation passed by the General Assembly and guidance from legal counsel, only projects related to the construction and/or renovation of schools may be supported by the Additional Local Sales & Use Tax ("Eligible Schools Projects").
  - The analysis reflected on the following pages separates the Eligible Schools Projects from the Schools' projects that are not related to construction or renovation ("Ineligible Schools Projects") as well as the non-School-related projects.
- This analysis contemplates the affordability of the Eligible Schools Projects with an Additional Local Sales & Use Tax rate increase of 1.0% taking effect on July 1, 2021. Based upon prior Board actions, this tax could be collected through July 31, 2040.
  - The 1.0% Additional Sales & Use Tax in this analysis is assumed to produce \$5.0 Million in FY 2022, \$5.25 Million in FY 2023, and \$5.5 Million per year thereafter until July 31, 2040.



Note: County Staff is coordinating with legal counsel to determine if the debt service associated with previously-funded schools renovation/construction projects could be funded with revenues produced by the Additional Local Sales & Use Tax.

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### Summary | 5-Year CIP | Debt-Funded Projects



|    | Bood /Financed Books Bloo                        | Tem<br>(Years) |      | 0000       |    | 0003      |    | 0004 |    | 000E |    | 2025 |    | Tabel      |
|----|--|----------------|------|------------|----|-----------|----|------|----|------|----|------|----|------------|
| 4  | Bond/Financed Project Plan<br>County Projects    | (Years)        |      | 2022       |    | 2023      |    | 2024 |    | 2025 |    | 2026 |    | Total      |
| 2  | Public Services Radio Tower & Microwave Upgrades | 5              | s    | 1,000,000  | s  |           | s  |      | s  |      | s  |      | \$ | 1.000.000  |
| 3  | County Library Construction                      | 20             | •    | 1,000,000  | •  | 5.600.000 | •  |      | •  |      | •  |      | •  | 5,600,000  |
| ٥  | Subtotal County Projects                         | 20             | \$   | 1,000,000  | \$ | 5,600,000 | \$ | _    | \$ | _    | \$ | _    | •  | 6,600,000  |
| 4  | outour county riojects                           |                | Ť    | 1,000,000  | •  | 0,000,000 | •  |      | •  |      | •  |      | •  | 0,000,000  |
| 5  | Eligible Schools Projects                        |                |      |            |    |           |    |      |    |      |    |      |    |            |
| 6  | Gloucester High School Renovation                | 20             | \$   | 41,663,275 | \$ | -         | \$ | -    | \$ | -    | \$ | -    | \$ | 41,663,275 |
| 7  | Gloucester High School Renovation (Add-Alt)      | 20             |      | 3,487,206  |    | -         |    | -    |    | -    |    | -    |    | 3,487,206  |
| 8  | School HVAC Replacement                          | 20             |      | 2,532,362  |    | -         |    | -    |    | -    |    | -    |    | 2,532,362  |
| 9  | School Paving Project                            | 20             |      | 1,588,650  |    | -         |    | -    |    | -    |    | -    |    | 1,588,650  |
| 10 | Playground Equipment Replacement                 | 20             |      | 748,431    |    | -         |    |      |    |      |    |      |    | 748,431    |
| 11 | Subtotal Eligible Schools Projects               |                | \$ : | 50,019,924 | \$ | -         | \$ | -    | \$ | -    | \$ | -    | \$ | 50,019,924 |
| 12 | Ineligible Schools Projects                      |                |      |            |    |           |    |      |    |      |    |      |    |            |
| 13 | Bus Compound                                     | 20             |      | 5,035,000  |    | -         |    | -    |    | -    |    | -    |    | 5,035,000  |
| 14 | School Lighting Replacement                      | 10             |      | 717,458    |    | -         |    | -    |    | -    |    | -    |    | 717,458    |
| 15 | School Roofing Recoating                         | 10             |      | 236,250    |    | -         |    | -    |    | -    |    | -    |    | 236,250    |
| 16 | Subtotal Ineligible Schools Projects             |                | \$   | 5,988,708  | \$ | -         | \$ | -    | \$ | -    | \$ | -    | \$ | 5,988,708  |
| 17 | Total Projects                                   |                | \$ : | 57,008,632 | \$ | 5,600,000 | \$ | -    | \$ | -    | \$ | -    | \$ | 62,608,632 |
| 18 | Sources  |                |      |            |    |           |    |      |    |      |    |      |    |            |
| 19 | 2022 VPSA Spring Pool (10-Year Term)             | 10             | \$   | 953,708    | \$ | -         | \$ | -    | \$ | -    | \$ | -    | \$ | 953,708    |
| 20 | 2022 VPSA Spring Pool (20-Year Term)             | 20             |      | 55,054,924 |    | -         |    | -    |    | -    |    | -    |    | 55,054,924 |
| 21 | Agreement with York County <sup>10</sup>         | 5              |      | 1,000,000  |    | -         |    | -    |    | -    |    | -    |    | 1,000,000  |
| 22 | 2023 VRA Spring Pool                             | 20             |      | -          |    | 5,600,000 |    | -    |    | -    |    | -    |    | 5,600,000  |
| 23 | Total Sources                                    |                | \$ : | 57,008,632 | \$ | 5,600,000 | \$ | -    | \$ | -    | \$ | -    | \$ | 62,608,632 |

<sup>(1)</sup> York County is expected to finance the Public Services Radio Tower & Microwave Upgrades with the County making payments to York County over 5 years.

Note: The County CIP also includes various cash-funded projects and a grant-funded Dredging Project as well as a Public Safety Radio Portable & Mobile Replacement in 5+ years; this analysis does not include any financing related these projects.



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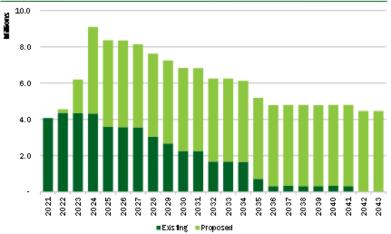


### CIP Analysis | Summary of Assumptions & Debt Service

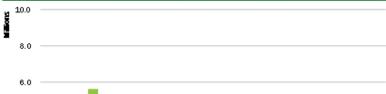


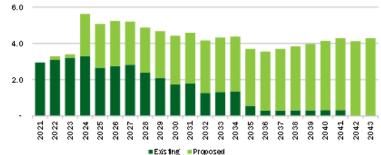
7/15/2042

### Proposed Debt Service



### Proposed Principal





### Financing Assumptions

- Final Local Maturity

| <ul> <li>VPSA Spring Pool 2022</li> </ul> | -Level Debt Service |
|---|---------------------|
|---|---------------------|

| <ul> <li>First Local Interest</li> </ul>                  | 1/15/2023    |
|---|--------------|
| <ul> <li>First Local Principal</li> </ul>                 | 7/15/2023    |
| 10-Year Amortization                                      |              |
| <ul> <li>Project Amount (10-Year Amortization)</li> </ul> | \$953,708    |
| <ul> <li>10-Year Interest Rate</li> </ul>                 | 3.0%         |
| <ul> <li>Final Local Maturity</li> </ul>                  | 7/15/2032    |
| 20-Year Amortization                                      |              |
| <ul> <li>Project Amount (20-Year Amortization)</li> </ul> | \$55,054,924 |
| <ul> <li>20-Year Interest Rate</li> </ul>                 | 4.0%         |

### Public Services Radio Tower & Microwave Upgrades

| <ul> <li>Project Amount</li> </ul>           | \$1,000,000 |
|--|-------------|
| - Term                                       | 5 Years     |
| <ul> <li>Estimated Annual Payment</li> </ul> | \$200,000   |
| <ul> <li>First FY with Payment</li> </ul>    | FY 2022     |
| <ul> <li>Final FY with Payment</li> </ul>    | FY 2026     |

 Assumes level payments with no interest (20% of project amount each year for 5 years). Final structure TBD.

### Library - VRA Spring Pool 2023 - 20-Year Level Debt Service

| <ul> <li>Project Amount</li> </ul>                       | \$5,600,000 |
|--|-------------|
| <ul> <li>Interest Rate</li> </ul>                        | 4.0%        |
| <ul> <li>First Local Principal &amp; Interest</li> </ul> | 10/1/2023   |
| <ul> <li>Final Local Maturity</li> </ul>                 | 10/1/2042   |



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### CIP Analysis | Key Debt Ratios







### Debt to Assessed Value



### Debt Service vs. Expenditures





February 28, 2021

Gloucester County, VA

### Debt Affordability Analysis | County & Ineligible Schools



Assumes Existing School Construction/Renovation Debt Service is Eligible

- The analysis below contemplates the effect of the County's existing school construction/renovation debt service being deemed Eligible.
- Assuming the County continues to make available the same General Fund Budgeted Debt Service (Column H), utilizing the 1.0% Additional
  Local Sales & Use Tax revenues to pay the existing schools debt service could reduce or eliminate the need for a tax increase associated with
  the County & Ineligible Schools projects and provide capacity for additional pay-go or debt-funded capital projects.

| A      | В   | С            | D       | E   | F                       | G                                      | н          | 1  | 1  | K  | L  | M   | N                              | 0                              | P  | Q                              | R                                 | S   | T                                  |
|--------|---|--------------|---------|---|-------------------------|--|------------|--|--|--|--|---|--------------------------------|--------------------------------|--|--------------------------------|-----------------------------------|---|------------------------------------|
|        |   |              | Debt S  | rvice Requirem  | ents                    |  |            |  |  | Revenue Av                                   | ailable for DS   |   |                                |                                | Debt   | Service Cash F                 | low Surplus (D                    | eficit)   |                                    |
| FY     | Existing County &<br>Indigible Schools<br>Debt Service<br>(Excluding Radio) | Schools Debt |         | County Library<br>Existing Lease<br>Payments <sup>(2)</sup> | New CIP<br>Debt Service | Unassigned<br>General Fund<br>Revenues | Total      | General Fund<br>Budgeted<br>Debt Service | General Fund<br>Budgeted<br>Radio<br>Lease | General Fund<br>Budgeted<br>Library<br>Lease | Credits for<br>Series 2011 &<br>2012<br>QSCBs <sup>(3)</sup> | Other<br>Revenues/<br>Fund Balance <sup>(4)</sup> | Total<br>Revenues<br>Available | Surplus/<br>(Deficit)<br>N - H | Revenue<br>From Prior Tax<br>Impact <sup>(S)</sup> | Capital<br>Reserve<br>Utilized | Adjusted<br>Surplus/<br>(Deficit) | Bit imated<br>Incremental<br>Tax<br>Equivalent <sup>(5)</sup> | Capital<br>Reserve Fund<br>Belance |
| 2021   | 404,772   | 3,489,351    | 190,015 | 211,481   | -                       | -                                      | 4,295,620  |  | 190,015                                    | 211,481                                      | 237,295  | -   | 4,295,620                      | -                              | -  | -                              | -                                 | -   | -                                  |
| 2022   | 592,943   | -            | -       | 215,076   | 200,000                 | 1,764,622                              | 2,772,640  |  | 200,000                                    | 215,076                                      |  |   | 4,260,017                      | 1,487,377                      |  |                                | 1,487,377                         | -   | 1,487,377                          |
| 2023   | 589,174   | -            | -       | 218,732   | 372,508                 | 1,764,622                              | 2,945,037  |  | 200,000                                    | 218,732                                      |  |   | 4,230,222                      | 1,285,186                      |  |                                | 1,285,186                         |   | 2,772,562                          |
| 2024   | 586,962   | -            | -       | 222,451   | 1,094,346               | 1,764,622                              | 3,668,380  |  | 200,000                                    | 222,451                                      | -  | -   | 4,224,736                      | 556,356                        | -  | -                              | 556,356                           | -   | 3,328,918                          |
| 2.02.2 | 592,500   | 932,103      | -       |   | 1,094,346               | 1,764,622                              | 4,383,570  |  | 200,000                                    | 222,451                                      |  |   | 3,490,525                      | (893,045)                      |  | (893,045)                      |                                   | -   | 2,435,874                          |
| 2026   | 592,761   | 931,831      | -       | -   | 1,094,346               | 1,764,622                              | 4,383,559  | 3,053,870                                | 200,000                                    | 222,451                                      | -  | -   | 3,476,321                      | (907,238)                      | -  | (907,238)                      | -                                 | -   | 1,528,636                          |
| 2027   | 591,129   | 915,579      | -       |   | 894,346                 | 1,764,622                              | 4,165,675  | 3,040,057                                |  | 222,451                                      |  |   | 3,262,508                      | (903,167)                      |  | (903,167)                      |                                   | -   | 625,469                            |
| 2028   | 592,962   | 406,320      | -       | -   | 894,346                 | -                                      | 1,893,628  | 2,532,718                                | -  | 222,451                                      | -  | -   | 2,755,169                      | 861,541                        | -  | -                              | 861,541                           | -   | 1,487,009                          |
| 2029   | 589,253   | 34,656       | -       |   | 894,346                 |  | 1,518,255  | 2,153,664                                |  | 222,451                                      |  |   | 2,376,115                      | 857,860                        |  |                                | 857,860                           |   | 2,344,870                          |
| 2030   | 590,625   | -            | -       | -   | 894,346                 | -                                      | 1,484,970  | 1,742,303                                | -  | 222,451                                      | -  | -   | 1,964,754                      | 479,783                        | -  | -                              | 479,783                           | -   | 2,824,653                          |
| 2031   | 593,710   | -            | -       |   | 894,346                 |  | 1,488,056  | 1,744,468                                |  | 222,451                                      |  |   | 1,966,919                      | 478,863                        |  |                                | 478,863                           | -   | 3,303,516                          |
| 2032   | 46,168  | -            | -       | -   | 894,346                 | -                                      | 940,514    | 1,166,937                                | -  | 222,451                                      | -  | -   | 1,389,388                      | 448,874                        | -  | -                              | 448,874                           | -   | 3,752,390                          |
| 2033   | 45,919  | -            | -       |   | 894,346                 |  | 940,265    | 1,168,687                                |  | 222,451                                      |  |   | 1,391,138                      | 450,873                        |  |                                | 450,873                           | -   | 4,203,263                          |
| 2034   | 45,791  | -            | -       | -   | 782,542                 | -                                      | 828,332    |  | -  | 222,451                                      | -  | -   | 1,386,609                      | 558,277                        | -  | -                              | 558,277                           | -   | 4,761,540                          |
| 2035   | 46,281  | -            | -       | -   | 782,542                 | -                                      | 828,823    | 325,560                                  | -  | 222,451                                      | -  | -   | 548,011                        | (280,812)                      | -  | (280,812)                      | -                                 | -   | 4,480,728                          |
| 2036   | 45,744  | -            | -       | -   | 782,542                 | -                                      | 828,286    | 45,744                                   | -  | 222,451                                      | -  | -   | 268,195                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 3,920,637                          |
| 2037   | 46,274  | -            | -       | -   | 782,542                 | -                                      | 828,816    | 46,274                                   | -  | 222,451                                      | -  | -   | 268,725                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 3,360,546                          |
| 2038   | 46,095  | -            | -       | -   | 782,542                 | -                                      | 828,637    | 46,095                                   | -  | 222,451                                      | -  | -   | 268,546                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 2,800,455                          |
| 2039   | 45,901  | -            | -       | -   | 782,542                 | -                                      | 828,443    | 45,901                                   | -  | 222,451                                      | -  | -   | 268,352                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 2,240,364                          |
| 2040   | 46,319  | -            | -       |   | 782,542                 |  | 828,861    | 46,319                                   |  | 222,451                                      |  | -   | 268,770                        | (560,091)                      |  | (560,091)                      |                                   | -   | 1,680,273                          |
| 2041   | 45,970  | -            | -       | -   | 782,542                 | -                                      | 828,512    | 45,970                                   | -  | 222,451                                      | -  | -   | 268,421                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 1,120,182                          |
| 2042   |   | -            | -       | -   | 782,542                 | -                                      | 782,542    | -  | -  | 222,451                                      | -  | -   | 222,451                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | 560,091                            |
| 2043   | -   | -            | -       | -   | 782,542                 | -                                      | 782,542    | -  | -  | 222,451                                      | -  | -   | 222,451                        | (560,091)                      | -  | (560,091)                      | -                                 | -   | -                                  |
| 2044   |   | -            | -       | -   | -                       | -                                      | -          | -  | -  | 222,451                                      | -  | -   | 222,451                        | 222,451                        | -  | -                              | 222,451                           | -   | 222,451                            |
|        | i   |              |         |   |                         |  |            |  |  |  |  |   |                                |                                |  |                                | Tax Effed.                        | \$00.0  |                                    |
| Total  | 6,777,254   | 6,709,839    | 190,015 | 867,741   | 17,941,383              | 10,587,730                             | 43,073,962 | 36,552,344                               | 1,190,015                                  | 5,316,759                                    | 237,295  | -   | 43,296,413                     | Total                          | -  | (7,464,990)                    |                                   |   |                                    |

Assumed FY 2021 Value of a Penny<sup>(6)</sup>:

\$449.905

Assumed Growth Rate:

1.0%

- (1) Includes the County's 2003 VPSA Bonds (Achilles & Botetourt), 2006 VPSA Bonds (Abingdon), 2007 VPSA Bonds (Abingdon), 2011-2 QSCBs (Page), 2012-1 QSCBs (Page), and 2013 VPSA Bonds (Page).
- (2) The County's library lease grows annually at the December year-over-year increase in the South Region CPI (all items, all urban consumers). For this analysis, the 10-year average of 1.7% is utilized.
- (3) QSCB debt service is shown per sinking fund requirements, gross of earnings and with gross interest expense. At issue, interest expense should be fully subsidized by the Federal Government. Due to sequestration, a reduction in subsidy was implemented. The sequestration rate is assumed to be 5.7%.
- (4) The County may utilize additional one-time revenues from real estate tax rate increases (see footnote 4) or Unassigned Fund Balance to offset the peak debt service and reduce the required real estate tax increase.
- (5) The tax rate implemented as part of the FY 2023 budget process will generate 6 months of revenue in FY 2022. For purposes of this analysis, those funds are assumed to be used for pay go capital.
- (6) Provided by Staff.



Please note, totals may not foot due to rounding.

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### Debt Affordability Analysis | County & Ineligible Schools



Assumes Existing School Construction/Renovation Debt Service is Eligible

- The analysis below contemplates the effect of the County's existing school construction/renovation debt service being deemed Eligible.
- Assuming the County continues to make available the same General Fund Budgeted Debt Service (Column H), utilizing the 1.0% Additional
  Local Sales & Use Tax revenues to pay the existing schools debt service could reduce or eliminate the need for a tax increase associated with
  the County & Ineligible Schools projects and provide capacity for additional pay-go or debt-funded capital projects.

| A     | В   | С          | D   | E   | F                       | G                                      | н          | 1  | J  | K  | L  | М   | N                              | 0                              | P  | Q                              | R                                 | S  | T                                  |
|-------|---|------------|---|---|-------------------------|--|------------|--|--|--|--|---|--------------------------------|--------------------------------|--|--------------------------------|-----------------------------------|--|------------------------------------|
|       |   |            | Debt S  | rvice Requirem  | ents                    |  |            |  |  | Revenue Av                                   | vailable for DS  |   |                                |                                | Debt   | Service Cash F                 | low Surplus (Do                   | rficit)  |                                    |
| FY    | Bristing County &<br>Indigible Schools<br>Debt Service<br>(Excluding Radio) |            | Existing<br>Radio-<br>Related<br>Debt Service | County Library<br>Existing Lease<br>Payments <sup>(2)</sup> | New CIP<br>Debt Service | Unassigned<br>General Fund<br>Revenues | Total      | General Fund<br>Budgeted<br>Debt Service | General Fund<br>Budgeted<br>Radio<br>Lease | General Fund<br>Budgeted<br>Library<br>Lease | Credits for<br>Series 2011 &<br>2012<br>QSCBs <sup>(3)</sup> | Other<br>Revenues/<br>Fund Belence <sup>(4)</sup> | Total<br>Revenues<br>Available | Surplus/<br>(Delicit)<br>N - H | Revenue<br>From Prior Tax<br>Impact <sup>(5)</sup> | Capital<br>Reserve<br>Utilized | Adjusted<br>Surplus/<br>(Deficit) | Balimated<br>Incremental<br>Tax<br>Equivalent <sup>(5)</sup> | Capital<br>Reserve Fund<br>Balance |
| 2021  | 404,772   | 3,489,351  | 190,015                                       | 211,481   | -                       | -                                      | 4,295,620  | 3,656,829                                | 190,015                                    | 211,481                                      | 237,295  |   | 4,295,620                      | -                              |  |                                | -                                 |  | -                                  |
| 2022  | 592,943   | -          | -   | 215,076   | 200,000                 | 1,764,622                              | 2,772,640  |  | 200,000                                    | 215,076                                      |  | -   | 4,260,017                      | 1,487,377                      |  |                                | 1,487,377                         | _  | 1,487,377                          |
| 2023  | 589,174   | -          | -   | 218,732   | 372,508                 | 1,764,622                              | 2,945,037  |  | 200,000                                    | 218,732                                      |  |   | 4,230,222                      | 1,285,186                      |  |                                | 1,285,186                         |  | 2,772,562                          |
| 2024  | 586,962   | -          | -   | 222,451   | 1,094,346               | 1,764,622                              | 3,668,380  |  | 200,000                                    | 222,451                                      | -  | -   | 4,224,736                      | 556,356                        | -  | -                              | 556,356                           | -  | 3,328,918                          |
| 2025  | 592,500   | 932,103    | -   |   | 1,094,346               | 1,764,622                              | 4,383,570  |  | 200,000                                    | 222,451                                      |  |   | 3,490,525                      | (893,045)                      |  | (893,045)                      |                                   |  | 2,435,874                          |
| 2026  | 592,761   | 931,831    | -   | -   | 1,094,346               | 1,764,622                              | 4,383,550  |  | 200,000                                    | 222,451                                      | -  | -   | 3,476,321                      | (907,238)                      |  | (907,238)                      | -                                 | -  | 1,528,636                          |
| 2027  | 591,129   | 915,579    | -   |   | 894,346                 | 1,764,622                              | 4,165,675  |  |  | 222,451                                      |  |   | 3,262,508                      | (903,167)                      | -  | (903,167)                      | -                                 |  | 625,469                            |
| 2028  | 592,962   | 406,320    | -   | -   | 894,346                 | -                                      | 1,893,628  |  | -  | 222,451                                      | -  | -   | 2,755,169                      | 861,541                        | -  | -                              | 861,541                           | -  | 1,487,009                          |
| 2029  | 589,253   | 34,656     | -   |   | 894,346                 |  | 1,518,255  |  |  | 222,451                                      |  |   | 2,376,115                      | 857,860                        |  |                                | 857,860                           |  | 2,344,870                          |
| 2030  | 590,625   | -          | -   | -   | 894,346                 | -                                      | 1,484,970  |  | -  | 222,451                                      | -  | -   | 1,964,754                      | 479,783                        | -  | -                              | 479,783                           | -  | 2,824,653                          |
| 2031  | 593,710   | -          | -   |   | 894,346                 |  | 1,488,056  |  |  | 222,451                                      |  |   | 1,966,919                      | 478,863                        |  |                                | 478,863                           |  | 3,303,516                          |
| 2032  | 46,168  | -          | -   | -   | 894,346                 | -                                      | 940,514    | 1,166,937                                | -  | 222,451                                      | -  | -   | 1,389,388                      | 448,874                        | -  | -                              | 448,874                           | -  | 3,752,390                          |
| 2033  | 45,919  | -          | -   |   | 894,346                 |  | 940,265    |  |  | 222,451                                      |  |   | 1,391,138                      | 450,873                        |  |                                | 450,873                           |  | 4,203,263                          |
| 2034  | 45,791  | -          | -   | -   | 782,542                 | -                                      | 828,332    |  | -  | 222,451                                      | -  | -   | 1,386,609                      | 558,277                        | -  | -                              | 558,277                           | -  | 4,761,540                          |
| 2035  | 46,281  | -          | -   |   | 782,542                 |  | 828,823    |  |  | 222,451                                      |  |   | 548,011                        | (280,812                       |  | (280,812)                      |                                   |  | 4,480,728                          |
| 2036  | 45,744  | -          | -   |   | 782,542                 |  | 828,286    |  |  | 222,451                                      |  |   | 268,195                        | (560,091)                      |  | (560,091)                      | -                                 |  | 3,920,637                          |
| 2037  | 46,274  | -          | -   |   | 782,542                 |  | 828,816    |  |  | 222,451                                      |  |   | 268,725                        | (560,091)                      |  | (560,091)                      |                                   |  | 3,360,546                          |
| 2038  | 46,095  | -          | -   |   | 782,542                 |  | 828,637    | 46,095                                   |  | 222,451                                      |  |   | 268,546                        | (560,091)                      |  | (560,091)                      |                                   |  | 2,800,455                          |
| 2039  | 45,901  | -          | -   |   | 782,542                 |  | 828,443    |  |  | 222,451                                      |  |   | 268,352                        | (560,091)                      |  | (560,091)                      |                                   |  | 2,240,364                          |
| 2040  | 46,319  | -          | -   |   | 782,542                 |  | 828,861    | 46,319                                   |  | 222,451                                      |  |   | 268,770                        | (560,091)                      |  | (560,091)                      |                                   |  | 1,680,273                          |
| 2041  | 45,970  | -          | -   |   | 782,542                 |  | 828,512    | 45,970                                   |  | 222,451                                      |  |   | 268,421                        | (560,091)                      |  | (560,091)                      |                                   |  | 1,120,182                          |
| 2042  | : -   | -          | -   |   | 782,542                 |  | 782,542    |  |  | 222,451                                      |  |   | 222,451                        | (560,091)                      |  | (560,091)                      | -                                 | -  | 560,091                            |
| 2043  | -   | -          |   |   | 782,542                 |  | 782,542    |  |  | 222,451                                      |  |   | 222,451                        | (560,091)                      |  | (560,091)                      | -                                 |  | -                                  |
| 2044  |   | -          | -   | -   | -                       | -                                      | -          | -  | -  | 222,451                                      | -  | -   | 222,451                        | 222,451                        | -  | -                              | 222,451                           | -  | 222,451                            |
|       | :   |            |   |   |                         |  |            |  |  |  |  |   |                                |                                |  | Total                          | Tax Effect                        | 9.00.0   |                                    |
| Total | 6,777,254   | 6,7 09,839 | 190,015                                       | 867,741   | 17,941,383              | 10,587,730                             | 43,073,962 | 36,552,344                               | 1,190,015                                  | 5,316,759                                    | 237,295  | -   | 43,296,413                     | Total                          | l -  | (7,464,990)                    |                                   |  |                                    |

Assumed FY 2021 Value of a Penny<sup>(6)</sup>:

\$449.905

Assumed Growth Rate:

1.0%

- (1) Includes the County's 2003 VPSA Bonds (Achilles & Botetourt), 2006 VPSA Bonds (Abingdon), 2007 VPSA Bonds (Abingdon), 2011-2 QSCBs (Page), 2012-1 QSCBs (Page), and 2013 VPSA Bonds (Page).
- (2) The County's library lease grows annually at the December year-over-year increase in the South Region CPI (all items, all urban consumers). For this analysis, the 10-year average of 1.7% is utilized.
- (3) QSCB debt service is shown per sinking fund requirements, gross of earnings and with gross interest expense. At issue, interest expense should be fully subsidized by the Federal Government. Due to sequestration, a reduction in subsidy was implemented. The sequestration rate is assumed to be 5.7%.
- (4) The County may utilize additional one-time revenues from real estate tax rate increases (see footnote 4) or Unassigned Fund Balance to offset the peak debt service and reduce the required real estate tax increase.
- (5) The tax rate implemented as part of the FY 2023 budget process will generate 6 months of revenue in FY 2022. For purposes of this analysis, those funds are assumed to be used for pay-go capital.
- (6) Provided by Staff.



Please note, totals may not foot due to rounding

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# Not Contemplated in 5yr Plan

| <u> </u>    |                                 |             |                        |                       |                       |                       |                    |
|-------------|---------------------------------|-------------|------------------------|-----------------------|-----------------------|-----------------------|--------------------|
| Department  | Project Title                   | CA Quartile | Schools 1-9<br>Ranking | Dept Dir<br>Wtd (/10) | CIP Team<br>Wtd (/10) | Plan Com<br>Wtd (/10) | Average<br>Ranking |
| Schools     | Bus Safety Communication System | 4           | 4                      | 6.6                   | 4.9                   | 4.4                   | 5.3                |
| FM          | Arc Flash                       | 4           | N/A                    | 4.1                   | 5.9                   | 4.5                   | 4.8                |
| Schools     | Bus Replacement                 | 2           | 7                      | 6.8                   | 6.8                   | 4.3                   | 6.0                |
| Engineering | County Paving Program           | 2           | N/A                    | 3.3                   | 3.7                   | 4.7                   | 3.9                |
| PR&T        | Support Facilities              | 1           | N/A                    | 5.4                   | 5.4                   | 2.9                   | 4.6                |
| PR&T        | Community Center                | 1           | N/A                    | 4.3                   | 4.3                   | 2.6                   | 3.7                |

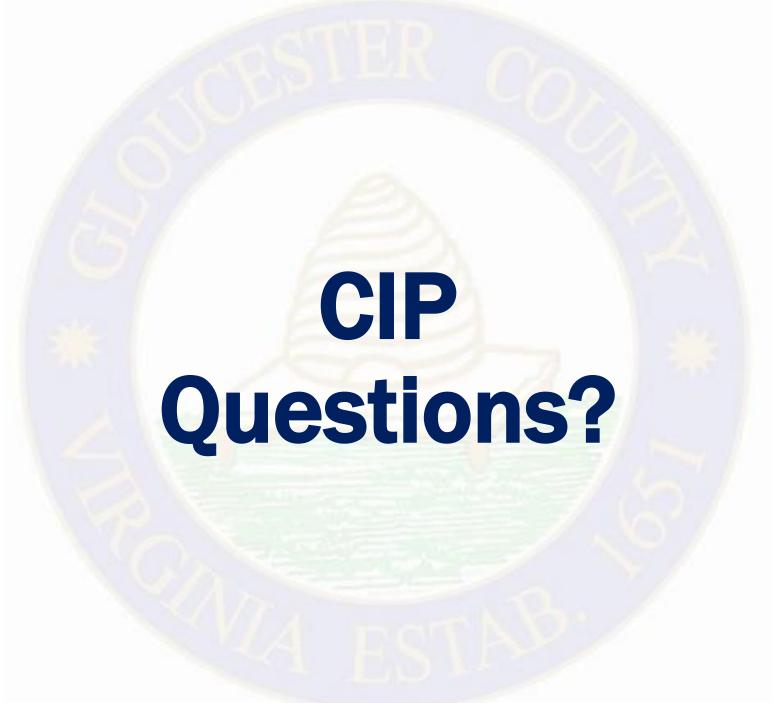
| Department  | Project Title                   | Total Cost | Year One | Year Two | Year Three | Year Four | Year Five | Year Six and |
|-------------|---------------------------------|------------|----------|----------|------------|-----------|-----------|--------------|
| Department  | rioject ittle                   |            | FY2022   | FY2023   | FY2024     | FY2025    | FY2026    | Beyond       |
| Schools     | Bus Safety Communication System | 300,514    | 300,514  | 0        | 0          | 0         | 0         | 0            |
| FM          | Arc Flash                       | 87,150     | 87,150   | 0        | 0          | 0         | 0         | 0            |
| Schools     | Bus Replacement                 | 950,000    | 400,000  | 550,000  | 0          | 0         | 0         | 0            |
| Engineering | County Paving Program           | 55,440     | 55,440   | 0        | 0          | 0         | 0         | 0            |
| PR&T        | Support Facilities              | 5,889,000  | 0        | 0        | 0          | 0         | 0         | 5,889,000    |
| PR&T        | Community Center                | 40,370,000 | 0        | 0        | 0          | 0         | 0         | 40,370,000   |

- Bus Radios and Arc Flash accelerated into FY21
- Bus replacements proposed to resume in FY24
- Also not contemplated: Economic Development land investments



# **Utilities – Enterprise Funded**

| Average<br>Ranking | Department       | Project Title                                      | Total Cost | Year One<br>FY2022 | Year Two<br>FY2023 | Year Three<br>FY2024 | Year Four<br>FY2025 | Year Five<br>FY2026 | Year Six and<br>Beyond |
|--------------------|------------------|--|------------|--------------------|--------------------|----------------------|---------------------|---------------------|------------------------|
| 8.5                | Public Utilities | Water System Risk and Resilience Assessment        | 75,000     | 75,000             | 0                  | 0                    | 0                   | 0                   | 0                      |
| 8.0                | Public Utilities | PS #13 Sewer Rehab/Repair                          | 1,655,000  | 155,000            | 180,000            | 180,000              | 180,000             | 180,000             | 780,000                |
| 7.9                | Public Utilities | PS #11 Sewer Rehab/Repair                          | 1,000,000  | 200,000            | 200,000            | 200,000              | 200,000             | 200,000             | 0                      |
| 7.8                | Public Utilities | PS # 13 Replacement - Courthouse South             | 1,260,000  | 0                  | 0                  | 0                    | 260,000             | 500,000             | 500,000                |
| 7.8                | Public Utilities | PS # 11 Replacement - Courthouse North             | 1,155,000  | 0                  | 0                  | 155,000              | 640,000             | 360,000             | 0                      |
| 7.2                | Public Utilities | Replace Water Treatment Plant Motor Control Center | 360,000    | 0                  | 0                  | 0                    | 0                   | 0                   | 360,000                |
| 7.1                | Public Utilities | South St/Martin St/Carriage Ct                     | 260,000    | 0                  | 0                  | 0                    | 53,000              | 207,000             | 0                      |
| 7.1                | Public Utilities | Surface Water Treatment Plant Façade Repairs       | 100,000    | 100,000            | 0                  | 0                    | 0                   | 0                   | 0                      |
| 7.1                | Public Utilities | Radio Read Conversion                              | 700,000    | 100,000            | 100,000            | 100,000              | 100,000             | 100,000             | 200,000                |
| 7.0                | Public Utilities | PS # 12 Replacement - Summerville                  | 928,000    | 0                  | 0                  | 0                    | 0                   | 155,000             | 773,000                |
| 6.9                | Public Utilities | Chiskiake Village Waterline Replacement            | 375,000    | 0                  | 0                  | 65,000               | 310,000             | 0                   | 0                      |
| 6.8                | Public Utilities | Cedar Lake/Holly Springs Waterline Replacement     | 930,000    | 0                  | 0                  | 0                    | 0                   | 85,000              | 845,000                |
| 6.7                | Public Utilities | Surface Water Treatment Plant Roof Replacement     | 100,000    | 0                  | 100,000            | 0                    | 0                   | 0                   | 0                      |
| 6.7                | Public Utilities | Independence Road Waterline Improvements           | 135,000    | 0                  | 0                  | 135,000              | 0                   | 0                   | 0                      |
| 6.7                | Public Utilities | George Washington Mem Highway Widening (Water)     | 105,000    | 0                  | 55,000             | 0                    | 50,000              | 0                   | 0                      |
| 6.7                | Public Utilities | Gloucester Street and Clements Avenue Water Imp    | 100,000    | 52,000             | 48,000             | 0                    | 0                   | 0                   | 0                      |
| 6.6                | Public Utilities | Water Treatment Plant SCADA Upgrade                | 300,000    | 100,000            | 100,000            | 100,000              | 0                   | 0                   | 0                      |
| 6.6                | Public Utilities | Sawgrass Point Waterline Replacement               | 160,000    | 0                  | 35,000             | 125,000              | 0                   | 0                   | 0                      |
| 6.6                | Public Utilities | George Washington Mem Highway Widening (Sewer)     | 185,000    | 0                  | 35,000             | 0                    | 150,000             | 0                   | 0                      |
| 6.5                | Public Utilities | Terrapin Cove Road Waterline Improvements          | 515,000    | 0                  | 0                  | 0                    | 0                   | 55,000              | 460,000                |
| 6.5                | Public Utilities | Tillage Heights Subdivision Waterline Replacements | 165,000    | 0                  | 0                  | 0                    | 35,000              | 130,000             | 0                      |
| 6.5                | Public Utilities | Belroi Rd/Main St/Roaring Springs Rd Waterline Imp | 1,030,000  | 0                  | 0                  | 0                    | 80,000              | 650,000             | 300,000                |
| 6.5                | Public Utilities | Berkeley Point Subdivision Waterline Improvements  | 255,000    | 0                  | 0                  | 0                    | 0                   | 0                   | 255,000                |
| 6.5                | Public Utilities | Azalea Pt Rd & Shane Rd Waterline Improvements     | 310,000    | 0                  | 0                  | 0                    | 0                   | 0                   | 310,000                |
| 6.4                | Public Utilities | Bellehaven Subdivision Waterline Replacement       | 180,000    | 0                  | 0                  | 30,000               | 150,000             | 0                   | 0                      |
| 6.4                | Public Utilities | Riverdale & Holly Cove Subdivision Waterlines      | 320,000    | 0                  | 0                  | 0                    | 0                   | 30,000              | 290,000                |
| 6.2                | Public Utilities | Lewis Avenue Waterline Replacement                 | 370,000    | 0                  | 0                  | 0                    | 0                   | 0                   | 370,000                |
| 5.8                | Public Utilities | Wyncote Avenue Waterline Replacement               | 500,000    | 0                  | 0                  | 0                    | 0                   | 75,000              | 425,000                |
| 4.9                | Public Utilities | Utility Yard                                       | 1,500,000  | 0                  | 0                  | 0                    | 0                   | 50,000              | 1,450,000              |
| 4.8                | Public Utilities | N Waltons Lane Waterline Loop                      | 80,000     | 0                  | 0                  | 0                    | 0                   | 80,000              | 0                      |
| 3.8                | Public Utilities | Building #4 Basement Repairs / Renovation          | 143,000    | 0                  | 143,000            | 0                    | 0                   | 0                   | 0                      |
| ESTER COLL         |                  | Total Utilities (Enterprise Funded Through FY26)   | 15,251,000 | 782,000            | 996,000            | 1,090,000            | 2,208,000           | 2,857,000           | 7,318,000              |



## Sales Tax vs. Real Estate Tax

|   | Sales Tax                           | Real Estate Tax  |
|---|-------------------------------------|--|
| Who pays?                               | Everyone shopping in Gloucester     | Only Gloucester County property owners – 100%                      |
| Who funds more of the incremental need? | People who spend more in Gloucester | Only Gloucester County property owners – 100%                      |
| Retail "sticker" prices                 | No change                           | Retail prices escalate to cover added expense                      |
| Business profitability                  | No change                           | and/or Business profitability reduced to cover added expense       |
| Consumer discretionary income:          | Negligible change                   | Reduced, as Gloucester property owners (only) pay more in RE taxes |
| P&L event for businesses?               | No                                  | Yes  |



# Debt Service Funding Source Conclusions

Gloucester County received General Assembly authorization to ask Gloucester County citizens (by referendum) if they would approve a sales tax increase (up to 1%) to fund school capital needs. The Board authorized the referendum and it passed.

Sales tax approach – Leverages our local economic engine (retail) to bring revenues into our County from other areas, creating **better outcomes** for Gloucester <u>businesses</u> and <u>residents</u>

Real Estate tax approach – creates **greater challenges** for Gloucester <u>businesses and residents</u> by placing the entire burden on their shoulders for school system construction / renovation

Recommendation: Approve the 1% Local Option Sales Tax effective July 1, 2021 to support construction / renovation of schools



# Funding Source Questions?

# **Proposed Tax Rate Advertising**

|                                    | CY 2020             | Suggested Advertising (CY 2021) |
|------------------------------------|---------------------|---------------------------------|
| Real Estate                        | \$0.695             | \$0.745                         |
| Manufactured Home                  | \$0.695             | \$0.745                         |
| Public Service Corporation         | \$0.695             | \$0.745                         |
| Tangible Personal Property         | \$2.95              | \$2.95                          |
| Boats                              | \$0.000000000000001 | \$0.000000000000001             |
| Gloucester Sanitary District #1    | \$0.01              | \$0.01                          |
| Gloucester Point Sanitary District | \$0.01              | \$0.01                          |
| Mosquito Control                   | \$0.01              | \$0.01                          |



# **Budget Calendar**

March 10 Budget Work Session

March 16 Joint Work Session w/School Board

TBD? Chair / Vice Chair Budget Town Hall

March 24 FY21 Budget & Tax Rate Public Hearings

April 6 Regular Meeting w/ potential Budget items

April 7 Possible Budget Work Session

April 12 Possible Budget Work Session

April 15 Possible Budget Work Session

April 19 FY21 Budget Adoption

Note: All meetings at 7PM unless otherwise noted



