# County Administrator's Proposed Budget

Fiscal Year 2025

Carol Steele
County Administrator

### FY 2025 Budget Highlights

#### The FY25 Proposed Budget provides for:

- 3.2% COLA
- Selective staff additions and promotions
- Support of existing external agencies and partners

#### The FY25 Proposed Budget incorporates:

- No tax increase
- Level funding for Gloucester Schools
- A 12% increase in Health Insurance costs (County)
- Increase in CA Contingency to \$500,000
- Nearly \$1M in Tax Relief
- Use of "One Time" funds to balance the Operating Budget.

Potential increase of selected fees for the Board to consider – not included in the budget revenue estimates



# Real Estate Assessment and Personal **Property Tax**

	YEAR	TAX RATE
Assessment	1998	\$ 0.910
	1999	\$ 0.910
Tax Increase	2000	\$ 0.920
Tax Increase	2001	\$ 0.950
Assessment	2002	\$ 0.950
	2003	\$ 0.950
	2004	\$ 0.950
	2005	\$ 0.950
Assessment and Tax Increase	2006	\$ 0.570
	2007	\$ 0.570
Tax Increase	2008	\$ 0.610
	2009	\$ 0.610
Assessment - Equalized	2010	\$ 0.580
	2011	\$ 0.580
Tax Increase	2012	\$ 0.650
	2013	\$ 0.650
	2014	\$ 0.650
Assessment - Equalized	2015	\$ 0.680
Tax Increase	2016	\$ 0.695
Assessment - Not Equalized	2017	\$ 0.695
	2018	\$ 0.695
	2019	\$ 0.695
Assessment - Not Equalized	2020	\$ 0.695
	2021	\$ 0.695
Tax Increase	2022	\$ 0.725
Assessment - Equalized	2023	\$ 0.583

# TAX RATES AND ASSESSMENTS

The most recent tax increase was in 2022

Proposed FY25 Budget is balanced on \$.583 rate



### What's a Penny Worth?

#### \$574,100 in additional revenue

Locality	Tax Rate	Average Home Value	Taxes Paid per Avg. Home
Poquoson	\$1.11	\$419,464	\$4,656.05
James City	\$0.83	\$440,272	\$3,654.26
York County	\$0.77	\$418,395	\$3,221.64
Newport News	\$1.18	\$263,836	\$3,113.26
Hampton	\$1.16	\$253,911	\$2,945.37
Williamsburg	\$0.62	\$424,967	\$2,634.80
New Kent	\$0.67	\$388,582	\$2,603.50
Isle of Wight	\$0.71	\$338,313	\$2,402.02
Gloucester	\$0.583	\$318,500	\$1,856.86

Note: Smithfield inside of Isle of Wight county also has a Town Real Estate

Home Rates generated from Zillow

Tax Rate of 0.19



Neighboring localities

with greater populations

offer additional services

such as trash service,

community centers and

paid fire and rescue

departments that

Gloucester doesn't offer.

However, Gloucester

doesn't have to pay for

solid waste services

because of the contract

with Waste Management.

#### **Growing Revenue Reductions**

Increases in Tax Relief have grown overall by 90% since 2016 and will total nearly \$1 Million in FY25.

				F&R
	Total	Veterans	Elderly	Volunteers
2016	468,228	176,694	291,533	N/A
2017	459,263	196,547	262,716	N/A
2018	531,957	268,062	263,896	N/A
2019	545,454	296,694	248,760	N/A
2020	586,364	370,090	217,781	N/A
2021	627,337	436,078	191,259	N/A
2022	736,476	540,695	195,781	N/A
2023	889,311	700,004	189,307	N/A
2024	N/A		5	
2025	965,811	700,004	189,307	76,500
	90%	296%	-35%	
	Overal			



### Personal Property Taxes

- A penny of PPT generates \$45,720.
- Gloucester still at the 2<sup>nd</sup> lowest rate in the region.

Locality	Tax Rate
Hampton	\$4.50
Newport News	\$4.50
Isle of Wight	\$4.50
Poquoson	\$4.15
James City	\$4.00
King and Queen	\$3.94
York County	\$3.90
New Kent	\$3.75
Mathews	\$3.70
Williamsburg	\$3.50
Gloucester	\$2.95
Middlesex	\$2.60





#### Staff Statistics – Risk Review

- 11% of the County's employees are eligible to retire in FY24
- By 2029 the figure grows to 24% almost 1 in 4 will be able to retire
- Seasoned employees leaving for retirements or other reasons means a loss of institutional knowledge
- 47% of our current workforce has been with the County for less than 5 years
  - Almost every other worker has limited experience with the County
    - 26% of these employees work in the Sheriff's Department
    - 18% work for the Department of Social Services



### Proposed Personnel Changes

- 3.2% COLA (Cost of Living Adjustment) in line with 2024 Social Security (\$880,161)
- 3.5 new positions detailed on next slide
- Select career track adjustments throughout the County

General Fund			Difference
Promotions & Admin			Requested to
Increases	Requested	Proposed	Proposed
Promotions	82,841	32,660	50,181
Administrative Increases	11,867	1,750	10,117
Total	94,708	34,410	60,298



#### General Fund New Position Requests

Dept	Position Title	FT/PT	Total FY Salary & Fringes
AC	Animal Shelter Manager	Full Time	90,591
GCSO	Uniform Patrol Deputy	Full Time	82,284
COR	Revenue Specialist	Full Time	68,776
IT	Network Analyst Senior	Full Time	114,967
DSS	Fraud Investigator II	Full Time	80,015
DSS	Office Associate III	Part Time	24,043
P&Z	Zoning Technician/Inspector	Full Time	76,698
Building Insp	Building Inspector	Full Time	79,608
CE & PI	Community Engagement Coord	Part Time	32,472
GIS	WAR GIS Tech	Part Time	23,683
Tourism	Historic Resources Specialist	Part Time	23,378
HR	HR Assistant	Part Time	32,798
	Tota	al Requests	729,313

Positions recommended for funding are in green. The total cost is \$263,873 with a net cost to the County of \$229,485 after cost sharing with Mathews and Middlesex for the Fraud Position.



#### **Utilities Fund New Position Requests**

			Salary &
Department	Position	Grade	Fringes
Utilities	Water Treatment Plant Operator III	11	\$ 71,289

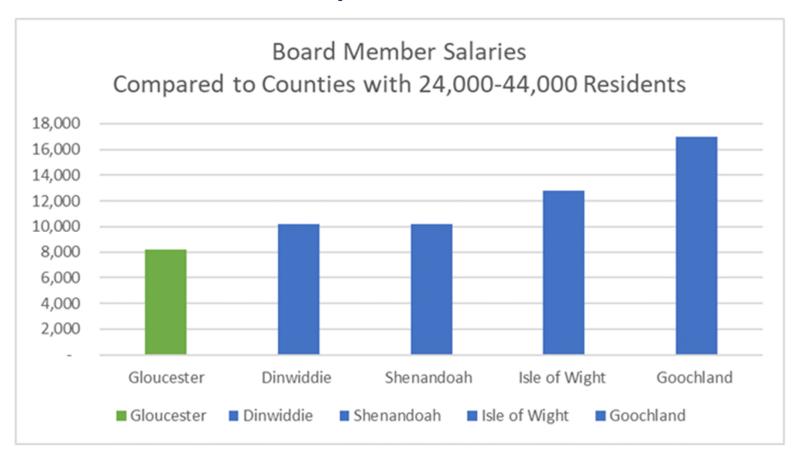


#### **Board Compensation Review**





#### **Board Compensation Review**



Budget includes a \$600 increase for all board members. (Effective January 1, 2025 per Code 15.2-1414.2) \$4,528 additional annual cost, \$2,264 for FY25 incl. FICA





#### **General Fund**

					%
General Fund	FY2023 Actual	FY2024 Amended	FY25 Proposed	\$ Change	Change
General Fund (10) Total Budget	\$75,617,454	\$86,515,737	\$85,403,705	(\$1,112,032)	-1.3%
Transfers:					
Schools - Operating	28,673,527	30,424,128	30,424,128	0.00	0.0%
Social Services	1,438,150	2,207,380	2,324,719	117,339.00	5.3%
Children's Services Act	603,038	1,379,567	1,070,500	(309,067.00)	-22.4%
Capital Improvements	2,912,388	2,856,999	2,250,004	(606,995.00)	-21.2%
Debt Service	4,040,048	4,865,858	4,096,215	(769,643.00)	-15.8%
General Fund w/o Transfers	\$37,950,303	\$44,781,805	\$45,238,139	\$456,334	1.0%

The FY25 Total General Fund is down by more than \$1M compared to FY24. A reduction in transfers out is due to debt retirement, less capital spending and increased state funding in CSA which reduces the required local contribution.



FMRR Requests				
Animal Control	29,932			
Purchasing	15,000			
Facilities Maintenance	239,500			
Sheriff's Vehicles	362,000			
Parks & Rec	3,000			
Park Ops	138,000			
FM Vehicles	140,000			
County Admin	25,000			
Information Technology	125,000			
Engineering	14,000			
Safety	4,704			
Tourism	15,000			
GIS	29,000			
Cable	30,000			
Total Requests	1,170,136			

#### **FMRR**

The total includes \$1,170,136 from the General Fund and \$45,000 in committed funds. \$363,136 of requested projects are not included in the budget.



#### Revenue Outlook Summary

		FY2024	FY2025		
	FY2023	Amended	Proposed	\$ Change	% Change
General Fund Revenues	Actual	Budget	Budget	FY24 to FY25	FY24 to FY25
Fund Balance	\$0	\$5,894,191	\$3,041,988	(\$2,852,203)	-48.4%
General Property Taxes	48,890,483	51,220,023	51,232,796	12,773	0.0%
Other Local Taxes	15,258,922	15,382,091	16,445,823	1,063,732	6.9%
Licenses, Permits, & Fees	440,967	493,594	472,896	(20,698)	-4.2%
Fines & Forfeitures	65,227	49,245	66,247	17,002	34.5%
Use of Money & Property	761,240	538,710	1,132,272	593,562	110.2%
Charges for Services	1,193,881	983,743	1,350,819	367,076	37.3%
Miscellaneous	440,510	397,513	565,711	168,198	42.3%
Recovered Costs	695,416	1,111,599	483,889	(627,710)	-56.5%
Commonwealth	9,380,581	10,136,761	10,182,492	45,731	0.5%
Federal	352,785	308,267	428,772	120,505	39.1%
Loan Proceeds	464,148	-	-	-	0.0%
Total General Fund Revenues	\$77,944,162	\$86,515,737	\$85,403,705	(\$1,112,032)	-1.3%

The projected revenue for FY25 incorporates modest increases in tax revenue and a forecasted reduction in Fund Balance – carryover funds from FY24 to FY25,





#### **Education Funds**

<b>Education Funds</b>						
				FY25	\$ Change	% Change
			FY24 Amended	Proposed	FY2024 to	FY2024 to
Education Funds	FY22 Actual	FY23 Actual	Budget	Budget	FY2025	FY2025
Local Revenue	\$ 320,627	\$ 218,200	\$ <del>200,000</del>	<del>\$ 200,0</del> 00	\$ -	0.0%
Local Transfer	26,750,045	28,673,527	30,424,128	30,424,128	-	0.0%
State Revenue	33,570,768	35,640,343	40,134,290	40,872,000	737,710	1.8%
Federal Revenue	6,010,057	6,584,733	6,358,868	3,251,373	(3,107,495)	-48.9%
<b>Subtotal Operating Revenue</b>	66,651,497	71,116,803	77,117,286	74,747,501	(2,369,785)	-3.1%
Cafeteria Fund	3,991,203	3,260,724	4,611,108	5,018,741	407,633	8.8%
Special Education Fund	536,464	628,467	694,156	963,716	269,560	38.8%
Total Education Funds	\$71,179,163	\$75,005,994	\$82,422,550	\$80,729,958	-\$1,692,592	-2.3%

# Proposed Level Funding \$30,424,128



#### **School Fund with Debt Service**

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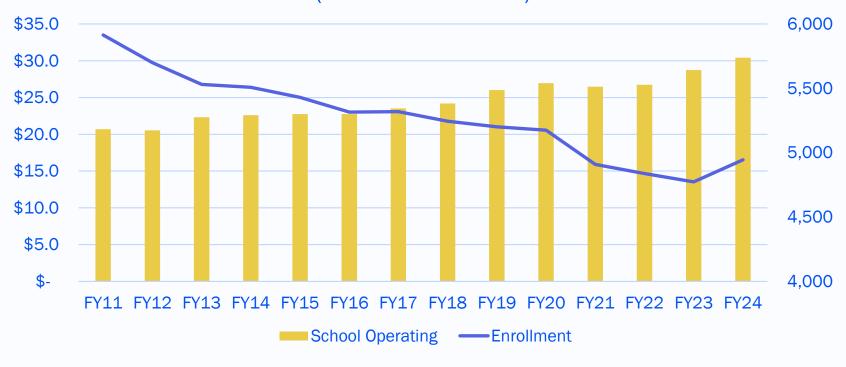
			FY24 Amended	FY25 Proposed	\$ Change FY2024 to	% Change FY2024 to
Education Funds	FY22 Actual	FY23 Actual	Budget	Budget	FY2025	FY2025
Local Revenue	\$ 320,627	\$ 218,200	\$ 200,000	\$ 200,000	\$ -	0.0%
Local Transfer	26,750,045	28,673,527	30,424,128	30,424,128	-	0.0%
State Revenue	33,570,768	35,640,343	40,134,290	40,872,000	737,710	1.8%
Federal Revenue	6,010,057	6,584,733	6,358,868	3,251,373	(3,107,495)	-48.9%
Subtotal Operating Revenue	\$ 66,651,497	\$ 71,116,803	\$ 77,117,286	\$ 74,747,501	\$ (2,369,785)	-3.3%
Debt Service from County GF	3,535,582	3,677,631	3,957,836	3,214,590	(743,246)	-18.8%
Total County GF for Schools	\$70,187,079	\$74,794,434	\$81,075,122	\$77,962,091	(\$3,113,031)	-4.2%

Total General Fund supporting School Operations and Debt Service is \$33,638,718



## Local Transfer/Enrollment

County On-Going Budgeted Support for Schools
Compared to Enrollment
(dollars in millions)





#### **Social Services**

Social Services						
Revenues	FY22 Receipts	FY23 Receipts	FY24 Amended Budget	FY25 Proposed Budget	\$ Change FY2024 to FY2025	% Change FY2024 to FY2025
Local	\$ -	\$ 448	\$ -	\$ -	\$ -	0.0%
Local Transfer	1,246,206	1,438,150	2,207,380	2,324,719	117,339	5.3%
State	1,326,032	1,247,210	1,807,272	1,787,517	(19,755)	-1.1%
Federal	2,144,007	2,230,019	2,601,286	2,629,847	28,561	1.1%
Total Revenues	\$ 4,716,244	\$ 4,915,827	\$ 6,615,938	\$ 6,742,083	\$ 126,145	1.9%
	FY22	FY23	FY24 Amended	FY25 Proposed	\$ Change FY2024 to	% Change FY2024 to
Expenditures	Expenditures	Expenditures	Budget	Budget	FY2025	FY2025
Social Services	\$ 4,716,244	\$ 4,915,827	\$ 6,615,938	\$ 6,742,083	\$ 126,145	1.9%
Total Expenditures	\$ 4,716,244	\$ 4,915,827	\$ 6,615,938	\$ 6,742,083	\$ 126,145	1.9%

Proposed budget includes one new full-time staff at \$80,015



#### Children's Services Act

Children Services Act										
Revenues	FY22 Receipts		FY23 Receipts		FY24 Amended Budget		FY25 Proposed Budget		\$ Change FY2024 to FY2025	% Change FY2024 to FY2025
Local	\$	4,671	\$	2,905	\$	3,720	\$	3,720	\$ -	0.0%
Local Transfer		247,295		603,038		1,379,567		1,070,500	(309,067)	-22.4%
State		483,123		634,918		852,280		1,402,165	549,885	64.5%
Federal		29,926		61,125		18,000		18,000	-	0.0%
Total Revenues	\$	765,015	\$	1,301,986	\$	2,253,567	\$	2,494,385	\$ 240,818	10.7%
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		FY22		FY23		FY24 Amended		FY25 Proposed	\$ Change FY2024 to	% Change FY2024 to
Expenditures	Exp	enditures	Ex	penditures		Budget		Budget	FY2025	FY2025
Children Services	\$	765,015	\$	1,301,986	\$	2,253,567	\$	2,494,385	\$ 240,818	10.7%
Total Expenditures	\$	765,015	\$	1,301,986	\$	2,253,567	\$	2,494,385	\$ 240,818	10.7%



# **Capital Fund**

Capital						
Revenues	FY22 Receipts	FY23 Receipts	FY24 Amended Budget	FY25 Proposed Budget	\$ Change FY2024 to FY2025	% Change FY2024 to FY2025
Local Revenue	\$ 255	\$ 3,296	\$ 48,300	\$ -	\$ (48,300)	-100.0%
Miscellaneous	267,648	270,563	212,049	-	(212,049)	-100.0%
State Revenue	102,313	2,564,295	841,470	128,000	(713,470)	-84.8%
Federal Revenue	36,766	615,692	2,203,632	-	(2,203,632)	-100.0%
Fund Balance	-	-	4,927,060	41,149	(4,885,911)	-99.2%
Long Term Debt	36,009,390	297,016	4,363,500	-	(4,363,500)	-100.0%
Local Transfers	3,634,315	2,912,388	2,856,999	2,250,004	(606,995)	-21.2%
Total Revenues	\$ 40,050,687	\$ 6,663,250	\$ 15,453,010	\$ 2,419,153	(13,033,857)	-84.3%
			FY24	FY25	\$ Change	% Change
	FY22	FY23	Amended	Proposed	FY2024 to	FY2024 to
Expenditures	Expenditures	Expenditures	Budget	Budget	FY2025	FY2025
Capital Projects	\$ 10,388,979	\$ 9,850,949	\$ 15,453,010	\$ 2,419,153	\$ (13,033,857)	-84.3%
Total Expenditures	\$ 10,388,979	\$ 9,850,949	\$ 15,453,010	\$ 2,419,153	\$ (13,033,857)	-84.3%



# **Opioid Abatement Fund**

Opioid Abatement	FY22	FY23	FY24 Amended	FY25 Proposed	\$ Change FY2024 to	% Change FY2024 to	
Revenues	Receipts	Receipts	Budget	Budget	FY2025	FY2025	
Local	\$ -	\$ 126,388	\$ \$ 100,000	\$ 94,825	\$ (5,175)	-5.2%	
Total Revenues	\$ -	\$ 126,388	\$ 100,000	\$ 94,825	(5,175)	-5.2%	
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	FY22	FY23	FY24 Amended	FY25 Proposed	\$ Change FY2024 to	% Change FY2024 to	
Expenditures	Expenditures	Expenditures	Budget	Budget	FY2025	FY2025	
Opioid Abatement	\$ -	\$ -	\$ 100,000	\$ 94,825	\$ (5,175)	-5.2%	
Total Expenditures	\$ -	\$ -	\$ 100,000	\$ 94,825	\$ (5,175)	-5.2%	



#### **Debt Service Fund**

Debt Service						
Revenues	FY22 Receipts	FY23 Receipts	FY24 Amended Budget	FY25 Proposed Budget	\$ Change FY2024 to FY2025	% Change FY2024 to FY2025
Local	\$ -	\$ 38,988	\$ -	\$ -	\$ -	0.0%
Local Transfer	3,725,627	4,040,048	4,865,858	4,096,215	(769,643)	-15.8%
Local Transfer-School Sales Tax	289,826	1,144,154	2,292,105	4,863,734	2,571,629	112.2%
State	109,358	106,413	109,358	104,414	(4,944)	(0.05)
Federal	237,844	237,295	225,060	225,060	(0)	0.0%
Loan Proceeds	4,810,186	-	-	-	-	0%
Total Revenues	\$9,172,842	\$5,566,897	\$7,492,381	\$9,289,423	\$1,797,042	24.0%
					4 01	~ ~
			FY24	FY25	\$ Change	% Change
	FY22	FY23	Amended	Proposed	FY2024 to	FY2024 to
Expenditures	Expenditures	Expenditures	Budget	Budget	FY2025	FY2025
Debt Service	\$ 9,171,767	\$ 5,567,972	\$ 7,492,381	\$ 9,289,423	\$ 1,797,042	24.0%
Total Expenditures	\$ 9,171,767	\$ 5,567,972	\$ 7,492,381	\$ 9,289,423	\$ 1,797,042	24.0%



#### **School Sales Tax Fund**

School Sales Tax											
					FY24		FY25		\$ Change		% Change
		FY22		FY23	1	Amended		Proposed		FY2024 to	FY2024 to
Revenues	R	eceipts		Receipts		Budget		Budget		FY2025	FY2025
Sales tax revenue	\$	5,487,143	\$	5,984,067	\$	6,261,023	\$	6,537,795	\$	276,772	4.4%
Total revenues	\$	5,487,143	\$	5,984,067	\$	6,261,023	\$	6,537,795		276,772	4.4%
						FY24		FY25		\$ Change	% Change
		FY22	FY23		Amended		Proposed		FY2024 to		FY2024 to
Expenditures	Exp	enditures	E	penditures		Budget		Budget		FY2025	FY2025
Transfers out	\$	289,826	\$	1,144,154	\$	2,292,105	\$	4,863,734	\$	2,571,629	112.2%
Debt service reserve		5,197,316		4,839,913		3,968,918		1,674,061		(2,294,857)	-57.8%
Total expenditures	\$	5,487,143	\$	5,984,067	\$	6,261,023	\$	6,537,795	\$	276,772	4.4%



# **Sanitary District #1**

Gloucester Sanitary District #1											
					FY24		FY25		\$ Change		% Change
		FY22		FY23		Amended		Proposed		FY2024 to	FY2024 to
Revenues	R	leceipts		Receipts		Budget		Budget		FY2025	FY2025
General Property Taxes	\$	21,738	\$	24,016	\$	25,839	\$	25,798	\$	(41)	-0.2%
Investment Revenue		25		295		204		607		403	197.5%
Insurance Recovery		16,106		-		-		-		-	0.0%
Total Revenues	\$	37,869	\$	24,311	\$	26,043	\$	26,405	\$	362	1.4%
						FY24		FY25		\$ Change	% Change
		FY22		FY23		Amended	Proposed		FY2024 to		FY2024 to
Expenditures	Expenditures Expenditures		E	xpenditures		Budget	Budget			FY2025	FY2025
Operating	\$	24,395	\$	30,140	\$	26,043	\$	26,405	\$	362	1.4%
Total Expenditures	\$	24,395	\$	30,140	\$	26,043	\$	26,405	\$	362	1.4%

The budget projects adding \$732 to Fund Balance



# **Sanitary District #2**

Gloucester Point Sanitary District											
		FY22		FY23		FY24 Amended		FY25 Proposed		\$ Change FY2024 to	% Change FY2024 to
Revenues	Re	eceipts	Receipts		Budget		Budget		FY2025		FY2025
General Property Taxes	\$	22,433	\$	25,158	\$	25,214	\$	26,670	\$	1,456	5.8%
Investment Income		92		1,875		1,112		3,706		2,594	233.3%
Total revenues	\$	22,525	\$	27,033	\$	26,326	\$	30,376		4,050	15.4%
					FY24		FY25		\$ Change		% Change
		FY22		FY23		Amended		Proposed		FY2024 to	FY2024 to
Expenditures	Ехре	enditures	Ex	penditures		Budget		Budget		FY2025	FY2025
Operating	\$	19,441	\$	21,058	\$	21,000	\$	21,808	\$	808	3.8%
Fund Balance		-		-		5,326		8,568		3,242	60.9%
Total expenditures	\$	19,441	\$	21,058	\$	26,326	\$	30,376	\$	4,050	15.4%

The budget projects adding \$8,568 to Fund Balance



## **Mosquito Control**

Mosquito Control											
		- Even		EV22		FY24		FY25	\$ Change		% Change
Revenues	R	FY22 eceipts		FY23 Receipts		Amended Budget	Proposed Budget			FY2024 to FY2025	FY2024 to FY2025
Property Taxes	\$	108,445	\$	117,532	\$	121,473	\$	122,529	\$	1,056	0.9%
Use of (Addition to) Fund Balance		-		21,184		47,512		-		(47,512)	-100.0%
Total Revenues \$ 108,445		\$	138,716	\$	168,985	\$	122,529		(46,456)	-27.5%	
					FY24		FY25			\$ Change	% Change
100 A CONTRACTOR		FY22	FY23		Amended		Proposed			FY2024 to	FY2024 to
Expenditures	Ехр	enditures	E	xpenditures		Budget		Budget		FY2025	FY2025
Operating	\$	34,900	\$	127,815	\$	147,600	\$	97,600	\$	(50,000)	-33.9%
Personnel		10,271		10,901		21,385		21,826		441	2.1%
Fund Balance		-		-		-		3,103		3,103	0.0%
Total Expenditures	\$	45,171	\$	138,717	\$	168,985	\$	122,529	\$	(46,456)	-27.5%

The budget projects adding \$3,103 to Fund Balance



#### **Utilities Fund**

Utilities						
			FY24	FY25	\$ Change	% Change
	FY22	FY23	Amended	Proposed	FY2024 to	FY2024 to
Revenues	Receipts	Receipts	Budget	Budget	FY2025	FY2025
Development/Connection Fees	\$ 718,300	\$ 370,149	\$ 765,000	\$ 1,098,149	\$ 333,149	43.5%
Charges for Services	4,127,402	4,512,690	4,389,610	5,036,054	646,444	14.7%
Capital Contribution-ARPA	142,651	-	-	-	-	0.0%
Miscellaneous	31,092	80,394	30,003	34,964	4,961	16.5%
Investment Income	33,697	155,674	133,413	258,586	125,173	93.8%
Transfers in from General Fund			20,124	-	(20,124)	-100.0%
Long-Term Debt	-	-	3,650,000	-	(3,650,000)	-100.0%
Use of Development Fund	-	-	-	560,000	560,000	0.0%
Use of Fund Balance	-	-	2,000,770	418,836	(1,581,934)	-79.1%
Total Revenues	\$ 5,053,142	\$ 5,118,907	\$ 10,988,920	\$ 7,406,589	\$ (3,582,331)	-32.6%
				2000		
		Towns New York	FY24	FY25	\$ Change	% Change
Sec. 10.00 (10.00)	FY22	FY23	Amended	Proposed	FY2024 to	FY2024 to
Expenditures	Expenditures	Expenditures	Budget	Budget	FY2025	FY2025
Debt Service	\$ 100,266	\$ 16,214	\$ 1,065,522	\$ 1,233,304	\$ 167,782	15.7%
Capital	453,068	299,960	5,690,649	1,931,539	(3,759,110)	-66.1%
Operating	2,499,175	2,472,787	1,740,447	1,793,034	52,587	3.0%
Personnel	1,721,519	2,247,715	2,492,302	2,448,712	(43,590)	-1.7%
Total Expenditures	\$ 4,774,028	\$ 5,036,676	\$ 10,988,920	\$ 7,406,589	\$ (3,582,331)	-32.6%



# Capital Improvements

# Pay Go/Cash Requests FY25-29

Item				Year One	Year Two	Year Three	Year Four	Year Five	Beyond 5
Number	Department	Project Title	Total Cost	2025	2026	2027	2028	2029	Years
1	Engineering	E911 UPS Backup Battery System Replacement	\$205,000		\$205,000	-	-	-	-
2	Engineering	Hutchinson House	\$150,000	-		-	-	-	-
3	Engineering	County Paving Program	\$3,502,400	\$917,400	\$608,300	\$845,900	\$221,100	\$226,600	\$683,100
4	Engineering	Building 4 (Carriage Court) Renovation	\$472,000			-		-	-
5	Facilities	Elevator Replacement & Refurbishment	\$510,000	\$100,000	\$90,000	-	\$120,000	\$100,000	\$100,000
6	Facilities	Roof Replacement & Refurbishment	\$1,200,000	-	\$65,000	\$720,000		\$415,000	-
7	Facilities	Generator Replacement	\$180,000	\$80,000	-	\$60,000	-	\$40,000	-
8	IT	Generator and A/C for Building One	\$128,000	\$128,000	-	-	-	-	-
9	Parks	Playground Equipment	\$1,072,500	\$308,000		\$170,500	\$225,500	-	\$368,500
10	Parks	Ark Park Improvements	\$434,500	-	-	-	\$434,500	-	-
11	Parks	PR&T ADA Improvements	\$133,786	\$70,257	\$63,529	-	-	-	-
12	Parks	Athletic Field Lighting	\$2,333,100	-	\$639,100	\$610,500	\$407,000	\$676,500	-
13	Parks	Brown Park Expansion	\$1,363,500	\$385,000	\$516,500	\$71,500	\$77,000	\$313,500	-
14	Parks	Woodville Park Restroom Facilities	\$660,000	-	•	\$660,000	-	-	-
15	Parks	Woodville Park - Fencing, Goals and Bleachers	\$174,000	-	\$174,000	-	-	-	-
16	Parks	Woodville Picnic Shelters	\$154,000	-	ı	-	-	\$154,000	
17	Parks	Gloucester Point Beach Park Grant Match	\$160,000	\$160,000					
18	Tourism	Historic Building Preservation	\$250,000	\$250,000	1	-	-	-	-
19	Sheriff	Sheriff's Office/Patrol and SRO Toughbooks	\$182,034	\$182,034	-	-	-	-	-
		HVAC - Botetourt, Achilles, Abingdon, Petsworth &							
20	Schools	Facilities	\$4,859,837	\$1,399,200	\$1,037,740	\$2,101,132	\$321,765	-	-
21	Schools	School Bus Replacement Cycle	\$6,645,240	\$1,132,724	\$1,223,342	\$1,321,209	\$1,426,906	\$1,541,059	-
22	Schools	TCWEC Soffit and Brickwork	\$893,262	-	•	\$893,262	-	-	-
23	Schools	Lockset Replacement - All Schools	\$217,500	\$217,500	-	-	-	-	-
24	Schools	Property Identification Marquee Signs	\$369,354	\$65,522	\$69,453	\$73,621	\$78,038	\$82,720	-
25	Schools	Elementary Schools Sidewalk Replacement	\$271,054	\$56,430	\$58,337	\$156,287	-	-	-
		Subtotal Project Costs	\$26,521,067	\$6,074,067	\$4,750,301	\$7,683,911	\$3,311,809	\$3,549,379	\$1,151,600
		Overall Cost with 4% Compounded Inflation	\$29,748,162	\$6,317,030	\$5,137,926	\$8,643,355	\$3,874,348	\$4,318,362	\$1,457,141

Overall Cost with 4% Compounded Inflation Projects with funding sources are highlighted



## FY25 Pay Go Projects

Department	Project Title	FY2025 Cost	
Engineering Services	Hutchinson House Demolition	\$	150,000
Engineering Services	County Paving Program	\$	917,400
Engineering Services	Building 4/Carriage Court Renovation	\$	472,000
Facilities Management	Elevator Replacement & Refurbishment	\$	100,000
Facilities Management	Generator Replacement	\$	80,000
Information Technology	Generator and A/C for Building One	\$	128,000
Parks, Rec, & Tourism	Brown Park Expansion	\$	385,000
Parks, Rec, & Tourism	Gloucester Point Beach Park Grant Match	\$	160,000
Parks, Rec, & Tourism	ADA Improvements	\$	70,257
Parks, Rec, & Tourism	Playground Equipment	\$	308,000
Parks, Rec, & Tourism	Historic Building Preservation	\$	250,000
Sheriff	Sheriff's Office/Patrol and SRO Toughbooks	\$	182,034
Schools	HVAC - Botetourt, Achilles, Abingdon, Petsworth & Facilities	\$	1,399,200
Schools	School Bus Replacement Cycle	\$	1,132,724
Schools	Lockset Replacement - All Schools	\$	217,500
Schools	Property Identification Marquee Signs	\$	65,522
Schools	Elementary Schools Sidewalk Replacement	\$	56,430
	Subtotal	\$	6,074,067
	With Inflation	\$	6,317,030
	Less Projects that Have Funding Source	\$	(678,007)
	Net Amount	\$	5,639,022

Total Requested Cash Spending in FY25 of \$6,317,030



#### Adjustments to FY25 Requests

- Lockset Replacement and Elementary Sidewalk Project to be funded in FY24 with state funding – total cost \$273,930
- Removed \$160,000 for Gloucester Point Beach Grant Match



# **CA Recommended Pay Go Projects**

Department	Project Title	FY:	2025 Cost	Notes
Engineering Services	County Paving Program	\$	423,040	Cut 2 Projects (\$494,360)
Engineering Services	Building 4/Carriage Court Renovation	\$	472,000	
Facilities Management	Elevator Replacement & Refurbishment	\$	100,000	
Facilities Management	Generator Replacement - Courthouse	\$	80,000	
Information Technology	Generator and A/C for Building One	\$	128,000	Grant Funded
Parks, Rec, & Tourism	ADA Improvements	\$	70,257	
Parks, Rec, & Tourism	Historic Building Preservation	\$	250,000	Designated Fund
Sheriff	Sheriff's Office/Patrol and SRO Toughbooks	\$	182,034	
Schools	School Bus Replacement Cycle	\$	595,750	Cut Request by \$536,974

Total Pay Go Request \$ 2,301,081

Use of Alternative Funds \$ (378,000)

4% inflation/Contingency on Fund Balance Items

CIP "Net" Funds Needed \$ 2,000,004



# **Projects Pushed Back**

Department	Project Title	FY2025 Cost
Engineering	Hutchinson House	\$ 150,000
Engineering	County Paving Program – Balance of FY25 Projects	\$ 494,360
PR&T	Brown Park Expansion	\$ 385,000
PR&T	Playground Equipment	\$ 308,000
Schools	HVAC Botetourt	\$ 1,399,200
Schools	School Bus Replacement - Balance of FY25 Projects	\$ 536,974
Schools	Property Identification Marquee Signs	\$ 65,522
	Total Projects Not Funded	\$ 3,339,056

Impact on FY26 Budget

FY26 Current Request	\$ 5,137,926
Proposed FY25 Projects Not Funded or Cut	\$ 3,339,056
Additional Inflation Caused by Proposed Delay	\$ 133,562
Revised FY26 Budget Total	\$ 8,610,544



#### **Debt Financed Project Requests**

Item Number	Department	Project Title	Total Cost	Year One 2025	Year Two 2026	Year Three 2027	Year Four 2028	Year Five 2029	Beyond 5 Years
1	Parks	Woodville Park Utilities	2,450,906	-	2,450,906	-	-	-	-
2	Parks	Woodville Park Office & Community Building	2,505,635	-		2,505,635	-	-	-
3	Parks	Gloucester Point Beach Park Renovations	\$6,271,600	\$4,000,000	-	\$2,271,600	-	-	-
4	Schools	Botetourt Renovation - 1973 Wing	4,371,016		4,371,016				
5	Schools	Sports Complex Option	9,157,746	9,157,746					
		Total Project Costs	24,756,902	13,157,746	6,821,922	4,777,235			

No debt projects are recommended for FY25. Projects will be pushed back and adjusted for inflation.



# Utilities Capital Needs Page 1 of 3

#### Projects Initiating in Years One and Two

Item				`	ear One	١	ear Two	Y	ear Three	Υ	ear Four	١	ear Five	Bey	ond 5	
Number	Project Title	Т	otal Cost		2025		2026		2027		2028		2029	Years		
1	Compliance Projects - In addition to Carryover Funds	\$	841,500	\$	280,500	\$	561,000	\$	-	\$	-	\$	-	\$	-	
	Replace Surface Water Plant Motor Control															
2	Center (MCC)	\$	460,000	\$	460,000	\$	-	\$	-	\$	-	\$	-	\$	-	
	Gloucester Street and Clements Avenue															
3	Waterline Replacement	\$	434,200	\$	434,200	\$	-	\$	-	\$	-	\$	-	\$	-	
4	Forest Hill Avenue Waterline	\$	560,000	\$	560,000	\$	-	\$	-	\$	-	\$	-	\$	-	D
	Water Plant SCADA Upgrades															
5	and Improvements	\$	485,000	\$	115,000	\$	-	\$	90,000	\$	100,000	\$	180,000	\$	-	
6	Tillage Heights Waterline Replacement	\$	500,000	\$	40,000	\$	-	\$	230,000	\$	230,000	\$	-	\$	-	
	Dunston Hall To Riverbend Apartments															
7	Waterline Loop	\$	259,000	\$	-	\$	29,000	\$	230,000	\$	-	\$	-	\$	-	D
8	Relocate Utility Yard	\$	575,000	\$	-	\$	575,000	\$	-	\$	-	\$	-	\$	-	
	George Washington Memorial Highway Widening															
9	(Sewer)	\$	291,000	\$	-	\$	46,000	\$	245,000	\$	-	\$	-	\$	-	
	George Washington Memorial Highway Widening															
10	(Water)	\$	195,000	\$	-	\$	80,000	\$	85,000	\$	30,000	\$	-	\$	-	

DF - Revenue from Development Fund
Update to 10 Year Plan – Removed Reverse Osmosis Well #2A from FY25 and
FY26 and substituted compliance projects



# Utilities - Page 2 of 3

#### Projects Initiating in Years Three and Four

Item Number	Project Title	1	otal Cost	Year One 2025	Year Two 2026	Ye	ear Three 2027	١	ear Four 2028	,	Year Five 2029	В	eyond 5 Years	
	Pump Station 28 Collection System			\$	\$									
11	Expansion (Design)	\$	90,000	-	_	\$	90,000	\$	-	\$	-	\$	-	
	Pump Station 24 Collection System			\$	\$									
12	Expansion (Design)	\$	100,000	-	_	\$	100,000	\$	-	\$	-	\$	-	
	Independence Road Waterline			\$	\$									
13	Improvements	\$	460,000	-	_	\$	58,000	\$	-	\$	402,000	\$	-	
	Bellehaven Subdivision Waterline			\$	\$									
14	Replacement	\$	170,000	-	_	\$	32,000	\$	138,000	\$	-	\$	-	
	Belroi Rd/Main St/Roaring Springs Rd			\$	\$									
15	Waterline Replacement	\$	1,217,000	-	_	\$	130,000	\$	-	\$	543,500	\$	543,500	DF
	Waterline Replacements - Riverdale and			\$	\$									
16	Holly Cove Subdivisions	\$	445,000	-	_	\$	45,000	\$	400,000	\$	-	\$	-	
				\$	\$									
17	Chiskiake Village Waterline Replacement	\$	550,000	-	-	\$	-	\$	70,000	\$	240,000	\$	240,000	
				\$	\$									
18	Sawgrass Pointe Waterline Replacement	\$	465,000	-	_	\$	-	\$	35,000	\$	430,000	\$	-	
	South St, Martin St, and Carriage Court			\$	\$									
19	Waterline Replacements	\$	500,000	-	_	\$	-	\$	48,000	\$	-	\$	452,000	
	Wyncote Avenue Extended Waterline			\$	\$									
20	Replacement	\$	730,000	-	_	\$	-	\$	70,000	\$	-	\$	660,000	
				\$	\$									
21	Lewis Avenue Waterline Replacement	\$	540,000	-	_	\$	-	\$	80,000	\$	-	\$	460,000	
	Azalea Point Rd & Shane Road Waterline			\$	\$									
22	Improvements	\$	440,000	-	_	\$	-	\$	60,000	\$	-	\$	380,000	
	Berkeley Point Subdivision Waterline			\$	\$									
23	Replacement	\$	385,000			\$		\$	40,000	\$	-	\$	345,000	



DF - Revenue from Development Fund

#### Utilities – Page 3 of 3

#### Projects Initiating in Years Five and Six

Item Number	Project Title	Total Cost	,	Year One 2025	Year Two 2026	,	Year Three 2027	Y	ear Four 2028	ear Five 2029	Beyond 5 Years
24	N Waltons Lane Waterline Loop	\$ 98,000	\$	•	\$ -	\$	<b>;</b> -	\$	-	\$ 29,000	\$ 69,000 D
25	Cedar Lake and Holly Springs Waterline Replacement	\$ 115,000	\$	1	\$ -	ç	<del>,</del> -	\$	-	\$ 115,000	\$ -
	George Washington Memorial Highway	-									
26	Waterline	\$ 902,000	\$	-	\$ -	\$	<b>;</b> -	\$	-	\$ -	\$ 902,000
27	Greate Road Waterline Replacement	\$ 106,300	\$	-	\$ -	\$	<del>,</del> -	\$	-	\$ -	\$ 106,300
	Install Additional Finished Water Pump (P1)										
28	at Raw Water Pump Station	\$ 260,000	\$	-	\$ -	\$	<b>;</b> -	\$	-	\$ -	\$ 260,000
29	Terrapin Cove Rd Waterline Improvements	\$ 60,000	\$	1	\$ -	\$	<b>;</b> -	\$	-	\$ -	\$ 60,000
	Total Project Costs	12,234,000	\$	1,889,700	1,291,000		1,335,000	1,	301,000	1,939,500	4,477,800

DF - Revenue from Development Fund

FY25 CIP Request \$1,889,700 – All Pay Go \$560,000 in Development Funds and \$1,329,700 in Operating and/or Utilities Unassigned Fund Balance



# External Requests, Budget Summaries, and Next Steps

# **External Organization Requests**

	FY2024			Difference	
	Amended	FY25	CA	Requested to	
Organization	Budget	Request	Proposed	Proposed	Notes
Bayagency Home & Comm Ser	15,150	16,073	15,150	923	3% Inflationary Request
Versability Contribution	13,000	13,000	13,000	-	
Soil Conser Dist Contrib	12,500	16,500	12,500	4,000	Additional Funds Requested
Rural Housing Partnership	36,000	38,000	36,000	2,000	Material cost increases
Care Clinic Contribution	107,830	65,000	65,000	-	FY24 includes one-time increase for RE tax
Avalon Contribution	5,000	5,000	5,000	-	
Bay Transit	193,912	203,645	199,729	3,916	3% Inflationary Request
Bay Aging Housing Choice Voucher Program	24,196	24,922	24,922	-	3% Inflationary Request
Boys & Girls Club	30,000	30,000	30,000	-	
Gloucester Arts On Main	9,000	9,000	9,000	-	\$4,500 Offset from Grant
CHKD	-	10,000	-	10,000	Not previously funded
United Way	-	15,000	-	15,000	For assistance to Gloucester Residents
SERCAP	-	5,000	-	5,000	Not previously funded
Rappahannock Community College	14,857	15,303	15,303	-	
Health Department	470,000	493,500	493,500	-	Mandatory pay increases
Colonial Juvenile Services Commission	118,518	101,801	101,801	-	Decrease in Request?
Middle Peninsula Northern Neck Community Services Board	177,243	203,829	203,829	-	Increase in local funding match
Merrimac Center-Juvenile Detention	214,667	249,256	249,256	-	
Hampton Roads Workforce Foundation	9,337	9,873	9,873	-	Increased based on population - \$.25 per resident
Peninsula Emergency Services Council, Inc.	6,197	6,208	6,208	-	Increased based on population - \$.16 per resident
Hampton Roads Planning District Commission	69,386	74,114	74,114	-	
Hampton Roads Military And Federal Facilities Alliance	18,588	19,400	19,400	-	Increased based on population - \$.50 per resident
Middle Peninsula Planning District Commission	33,620		42,350		Budget request not yet received
Middle Peninsula Planning District Commission - Grant Writers	50,000		50,000		
Total	1,629,001	1,624,424	1,675,935	40,839	

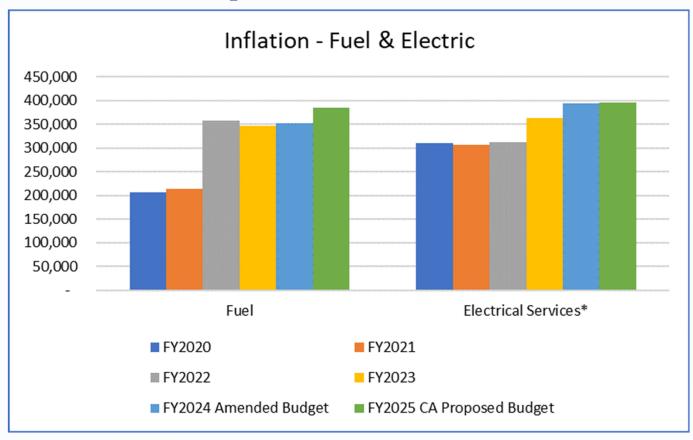
#### Fire and Rescue Local Contributions

	FY24 Amended Budget	FY25 CA Recommendation	Difference	
AVFR	2,927,556	2,391,270	(536,286)	
GVFR	2,555,642	2,978,915	423,273	
			(113,013)	Net Reduction

- Abingdon Volunteer Fire and Rescue requested less than last year
- Gloucester Volunteer Fire and Rescue after meeting with them reduced their request by \$227,000 to the amount above



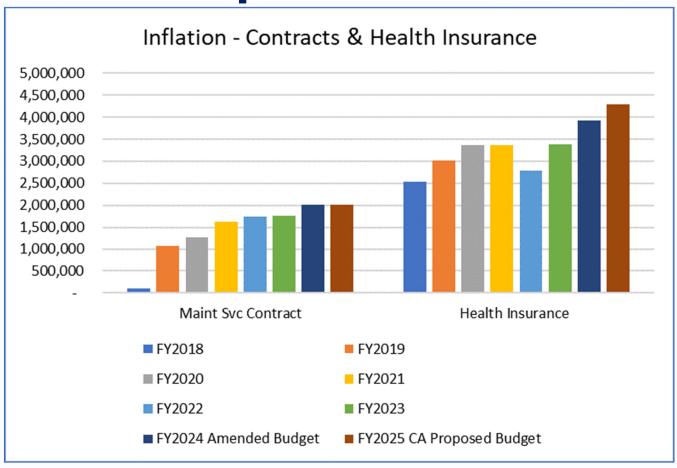
## The Impact of Inflation



From FY2021-FY2023, fuel and electricity costs have increased 64% and 18%, respectively. The upward trend has slowed, and modest increases are included in the FY2025 budget.



# The Impact of Inflation



Contracts and Health insurance are also on a steady incline. These two costs make up a combined \$6.3 million dollars of the FY2025 budget.



## **Balancing the Budget**

#### Use of One Time Funds and Fund Balance

\$275,000 Proceeds from the sale of the County Garage

\$246,984 Fund Balance (\$500,000 unused in FY24 for

Radio Project. 1<sup>st</sup> bill is due in FY25)

\$500,000 Fund Balance (for CA Contingency)

#### Reduced Expenses

\$363,136 FMRR Reduction

Level funding of Gloucester Schools and civic groups



# Items Not Funded/Ways to Utilize Additional Revenue

- \$363,136 in FMRR Requests
- Non-profit group requests level funded
  - \$40,839 difference between funding requests and proposed
- More Capital funds \$3,339,056 in FY25 CIP requests were not funded
- Additional School Funding
- Economic incentives for business development

The value of \$0.01 of Real Estate Tax is \$574,100 and the value of \$0.01 of Personal Property Tax is \$45,720



# **Tax Rate Advertising**

Tax	Advertised FY24
Real Estate	\$0.603
Manufactured Home	\$0.603
Public Service Corporation	\$0.603
Tangible Personal Property not otherwise set out	\$3.05
Motor Vehicle of volunteer fire dept. member as	
per 58.1-3506 (A)(16)	\$0.00000000000001
Boats	\$0.00000000000001
Gloucester Sanitary District #1	\$0.01
Gloucester Point Sanitary District	\$0.01
Mosquito Control	\$0.01



## Budget Calendar All Meetings begin at 6:00 P.M.

March 13 Budget Work Session (New Personnel Requests)

March 19 Joint Meeting with School Board (TCW)

March 21 Board of Supervisors Budget Town Hall (TCW)

March 27 FY25 Budget & Tax Rates Public Hearings (TCW)

April 8 Possible Budget Work Session

April 11 Possible Budget Work Session

April 15 FY25 Budget Adoption

Focus for Work Sessions – Marinas, External Requests, Selected Departments, others?



# Proposed Fee Increases

#### Potential Revenue Increase

#### Planning and Environmental

				Estimated Revenue
			FY2023	Increase with
Permit/Application Type	<b>Current Fee</b>	Proposed Fee	<b>Applications</b>	Fee Change
ENVIRONMENTAL				
Land Disturbance Permit	\$45.00, \$5.00 each	\$100.00, \$5.00		
Application	additional acre	each additional acre	110	\$6,050
WQIA - no exception or				
waiver - confirm compliance				
with CBPO as a permitted or				
exempt activity	\$0.00	\$50.00	46	\$2,300
Ches Bay Waiver Application				
- Administrative Review	\$50.00	\$100.00	28	\$1,400
Ches Bay Exception				
Application - Board Review	\$275.00	\$500.00	20	\$4,500
PLANNING				
Boundary Line				
Adjustment/Vacation	\$50.00	\$75.00	20	\$500
			Total	\$14,750



#### Potential Revenue Increase

#### **Building Inspections**

<b>Building Inspection Fees</b>		
Permit/Application Type	Current Fee	Proposed Fee
Minimum Permit Fee	\$35.00	\$50.00
Occupancy Inspection Fee	\$35.00	\$50.00
Tents & Temporary Structures	\$35.00	\$50.00
Electrical -Single Phase 0 - 125 amps	\$40.00	\$50.00
Electrical -Single Phase 126 - 200 amps	\$60.00	\$70.00
Electrical -Single Phase - Over 200 amps	\$60.00 + \$5/50 amps	\$70.00 + \$5/50 amps
Electrical -Three Phase 0 - 125 amps	\$45.00	\$75.00
Electrical -Three Phase 126 - 200 amps	\$60.00	\$110.00
Electrical -Three Phase - Over 200 amps	\$65.00 + \$10/50 amps	\$110.00 + \$10/50 amps

Net estimate in increased revenue with 2% levy being paid by the customer is \$17,200



#### Potential Revenue Increase

#### **Building Inspections**

Residential and Commercial Case Examples						
Single Family Residential Permit Fee Comparison (2,400 square foot home)						
	Building	Electrical	Plumbing	Mechanical	Minimum	
	Permit	Permit	Permit	Permit	Permit	<b>Total Cost</b>
<b>Current Fee</b>	\$288	\$60	\$105	\$100	\$35	\$553
Proposed Fee	\$360	\$70	\$105	\$100	\$50	\$635
Commercial Building Permit Fee Comparison (5,000 square feet)						
	Building	Electrical	Plumbing	Mechanical		
	Permit	Permit	Permit	Permit	<b>Total Cost</b>	
<b>Current Fee</b>	\$1,000	\$65	\$65	\$120	\$1,250	
Proposed Fee	\$1,000	\$110	\$110	\$120	\$1,340	

\$82 more for a 2,400 sq. ft. home + \$12.70 State Levy

\$90 more for 5,000 sq. ft. commercial building + \$28.80 State Levy



